

EACT

Monthly Report on Regulatory Issues

Date issued: 9 November 2016









Hrvatska udruga korporativnih rizničara Croatian Association of Corporate Treasurers

































This report has been designed for, and with the support of, the above National Treasury Associations. Its purpose is to provide information about European financial regulation impacting corporate treasurers.

Despite all efforts, some information in this report could contain errors or be subject to interpretation. The EACT or National Treasury Associations should not be held liable.

Any comment or opinion in this report is that of the EACT alone and should not be taken as representing the views of either individual National Treasury Associations or of any of the individual companies with which the EACT discusses regulatory affairs.



Topic and summary of content and EACT position	Latest developments
 European Market Infrastructure Regulation (EMIR): Regulation to push derivatives trading on exchanges Corporates' hedging transactions exempted from clearing obligation but subject to reporting, portfolio reconciliation, portfolio compression and dispute resolution obligations 	 The Commission adopted revised technical standards for trade reporting Regarding the EMIR review, the Commission is expected to publish a review report by the end of the year and a legislative proposal early next year
 CRD / Basel: International and EU-level rules on capital, liquidity and leverage requirements for banks 	The Commission is expected to adopt a CRD V package by the end of the year
 Money Market Funds (MMF) Regulation: European Commission proposal to regulate MMFs includes e.g. a mandatory capital buffer for CNAV funds, ban on external credit ratings and limitations to instruments in which MMFs can invest in The proposal was adopted by the Commission in September 2013. Both the Parliament's and the Council's positions have softened some aspects of the Commission's proposal. Trilogues are now ongoing. 	Trilogues are ongoing
 Financial Transaction Tax (FTT): A proposal to tax a large variety of equity and bond transactions in 11 EU Member States under the 'enhanced cooperation' approach The proposal has been subject to widespread criticism (including its legality) and it is expected that should an FTT be implemented at any stage, it would be much more 	The ten participating Member States reached agreed on some high level aspects of the FTT in a meeting in October and the Commission was tasked to draft a new FTT proposal along those agreed elements. Many elements and details



restricted in scope than originally proposed • EACT strongly opposed as FTT amounts to a tax on the real economy	however are yet to be agreed and therefore the future of FTT remains uncertain
 Financial Benchmark Regulation: Proposal of the Commission to regulate the administration and the contribution to financial benchmarks Would impose mandatory contributions to certain benchmarks (EURIBOR and LIBOR) 	ESMA is holding a consultation on the level 2 measures
 and would impose liability for those contributions in certain cases EACT position will underline the importance of contract continuity and coherence of EU action with international developments 	
 Proposal of the Commission to ban proprietary trading and to have the possibility of separating banks' other trading activities into a separate entity; separation would not be automatically forced but bank supervisors would have to decide case by case. The planned Regulation would only apply to the biggest banks. 	No progress



<u>List of ongoing consultations / surveys / studies:</u>

Title	Website	Deadline
ESMA consultation on the trading obligation for	Consultation page	21 November 2016
derivatives under MiFIR		
ESMA consultation on draft RTSs and ITSs under	Consultation page	30 November 2016
the Securities Financing Transactions Regulation		
and amendments to related EMIR RTSs		
ESMA consultation on draft technical standards	Consultation page	2 December 2016
under the Benchmark Regulation		

Note: For ease of reading, updates compared to the previous report are in bold font.



OTC Derivatives - European Market Infrastructure Regulation (EMIR)		
Content and legislative status	Latest developments	Issues from treasury perspective / EACT position
EMIR was adopted on 4 July 2012 and entered into force on 16 August 2012. It requires the central clearing of all standardised OTC derivatives contracts, margins for non-centrally cleared contracts and the reporting of all derivatives contracts to trade repositories. EMIR contains different start dates for the various obligations and the obligations for NFC- (portfolio compression, trade reporting) are already in place. Central clearing should gradually start as of April 2016, with NFC+s having a three-year phase-in period.	 The Commission has indicated that they will publish an EMIR review report by the end of the year and a legislative proposal early next year ESMA/ EBA/ Commission: The Commission adopted revised Regulatory Technical Standards for trade reporting The Commission adopted the Regulatory Technical Standards on the rules for margin for non-centrally cleared transactions. The Parliament and the Council now have three-month objection period after which the rules will be published in the Official Journal (if no objections are raised by the co-legislators). The rules will enter into force 20 days after the publication in the Official Journal and the implementation of the rules will start one month after the entry into force. The Regulatory Technical Standards on the central clearing of interest rate derivatives were published I the Official Journal on 1 December. The clearing obligation will be phased in according to the following timetable: 	



 Category 1 (FCs and NFCs that are direct
members of a CCP): 21 June 2016
 Category 2 (FCs and Alternative
Investment Funds not included in
category 1): 21 December 2016
 Category 3 (FCs and Alternative
Investment Funds not included in
categories 1 and 2 and with a low level of
activity in OTC derivatives): 21 June 2017
 Category 4 (all NFC+s not included in the
above categories): 21 December 2018

- EMIR Regulation
- All relevant texts (RTSs, ITSs etc.) are available on the Commission **EMIR website**



Money Market Funds (MMFs) Regulation		
Content and legislative status	Latest developments	Issues from treasury perspective / EACT position
 The Commission proposal for Regulation would impose amongst others the following: A requirement on CNAV MMFs to have a cash "buffer" equivalent to 3 percent of their assets binding rules on the types of assets MMFs can invest in limits on how much business MMFs can do with a single counterparty, and restrictions on short selling A ban for MMFs to solicit external ratings The Parliament ECON Committee did not reach a compromise on the text. The work will therefore continue in the autumn under the new Parliament. The new ECON committee is not likely to re-start the work on the file before September-October at the earliest. A new Rapporteur will have to be appointed as the previous Rapporteur (Said El Khadraoui) was not re-elected. 	 The trilogue negotiations are ongoing and the Slovak Presidency would like to see and agreement on the file before the end of the year. The main elements of the Council's negotiating position relevant to treasurers are: Two specific types of CNAV funds would be allowed to continue to operate in the EU: i) funds that invest 99,5% of their assets in government debt and ii) funds that have specific investor base outside the EU Introduction of a new category of funds, Low Volatility NAV funds (LVNAVs), similarly to the Parliament's position. However the Council proposes no 'sunset clause' to these funds but an evaluation of their functioning after five years. Current CNAV funds would have to convert to LVNAV funds within two years 	 It should be ensured that LVNAV funds can have same day liquidity Sunset clause on LVNAV funds which would make fund managers reluctant to offer such a product



Money Market Funds (MMFs) Regulation
from the entry into force (or become CNAV funds as described above) Both LVNAVs and CNAVs would have to have liquidity fees and redemption gates in place The main elements of the Parliament position are as follows: CNAV funds would be allowed in two cases only: those with retail investors only (not open for subscription by corporates) and those which invest in EU government debt In addition to this a new category of funds will be created called Low Volatility NAV funds which would also be allowed to show a stable share price. These funds would be allowed to use amortised cost accounting only for assets of maturity up to 90 days.
 For both CNAV funds and LVNAV funds there will be redemption gates and fees.



Money Market Funds (MMFs) Regulation		
	 External credit ratings would be allowed, contrarily to what was originally proposed by the Commission 	
 Key documents: Commission proposal for regulating MMFs IOSCO Policy Recommendations for MMFs Parliament position on MMFs 		



Financial Transaction Tax (FTT)		
Content and legislative status	Latest developments	Issues from treasury perspective / EACT position
Council agreed to the "enhanced cooperation" procedure between 11 Member States (Belgium, Germany, Estonia, Greece, Spain, France, Italy, Austria, Portugal, Slovenia and Slovakia) at the end of January. The Commission issued a proposal for a Directive on 14 February 2013 (see also the press release and the Questions & Answers). The new proposal is based on the previous text presented in 2011 with some amendments and to have the following main aspects: • The scope of instruments covered is very broad including shares and bonds at 0.1% and derivatives at 0.01%. CFDs, equity derivatives, depository receipts, money market instruments, structured products are also covered. The applicable rates are minimum harmonized rate levels paving the way for individual countries to possibly adopt higher levels. Furthermore, cascade effects could make the effective rate higher as the transactions would be taxed separately from different market participants at different stages. • The FTT would cover the purchase and sale of the financial instrument before netting and settlement and it would be applied on the basis of a	• The finance ministers of the 10 enhanced cooperation Member States reached an 'agreement in principle' on FTT at the margins of the ECOFIN meeting that took place mid-October. The 'agreement' is on certain high-level aspects such as taxable instruments (shares issued by participating Member States, all derivatives) but important elements (tax rates, collection mechanisms etc) are yet to be agreed. The finance ministers gave a mandate to the Commission to draft a new FTT according to the agreed principles. Further analysis on the impact on pension funds and the real economy was also indicated. No specific timeline for next steps has been set, although the Commission indicated that they would produce the new proposal in the 'coming weeks'.	



Financial Transaction Tax (FTT)		
Content and legislative status	Latest developments	Issues from treasury perspective / EACT position
combination of the residence principle and the location of the where the financial instrument is issued. • The proposal also provides for implementing acts regarding uniform collection methods of the FTT and the participating countries would have to adopt appropriate measures to prevent tax evasion, avoidance and abuse. • There will be an exemption for primary market transactions (i.e. subscription/issuance). The extra-territorial impact of the FTT could be very wide due to the design of the tax: an FTT Zone financial institution's branches worldwide will be subject to the FTT on all of their transactions and non-FTT Zone financial institutions will be taxed for transactions with parties in the FTT Zone, and whenever they deal in securities issued by an FTT zone entity.		

- <u>Commission proposal</u>
- <u>Commission Impact Assessment; Summary of Impact Assessment</u>
- EACT position paper



<u>Financial benchmarks</u>		
Content and legislative status	Latest developments	Issues from treasury perspective / EACT position
Benchmark Regulation:		
	ESMA is consulting on the draft technical	
The Benchmark Regulation aims to improve governance,	standards for the Benchmark Regulation. The	
transparency and calculation methodology for financial	consultation runs until 2 December.	
benchmarks. The Regulation requires benchmark		
administrators to obtain authorisation from their	The Benchmark Regulation was published in the	
competent authority and adhere to different requirement,	Official Journal. The Regulation will apply as of	
e.g. concerning internal governance and benchmark	January 2018.	
methodology. Benchmark contributors will have to make		
mandatory contributions in some cases (to critical	The Commission has adopted the first	
benchmarks) and will have to respect a code of conduct.	Implementing Regulation establishing a list of	
Users (such as corporates) will only be able to use EU	critical benchmarks pursuant to the Benchmark	
authorized benchmarks. Concerning non-EU benchmarks,	Regulation. EURIBOR is the only listed critical	
these may be used in the EU only if they are based in	benchmark for the moment.	
jurisdictions deemed equivalent by the EU, have been		
recognised by a Member State or have been endorsed by	The LIBOR administrator ICE published its	
an EU administrator.	Roadmap for ICE LIBOR. The main points in the	
The final compromise text of the Benchmark Regulation	Roadmap of relevance to corporate treasurers	
was adopted in December 2015 but still needs to be	are as follows:	
published in the Official Journal and will be of application		
18 months thereafter.	 LIBOR will use a 'waterfall' of 	
Review of LIBOR and EURIBOR:	submission methodologies to ensure	
	that LIBOR panel banks use real	
Libor and Euribor administrators are reforming the	transaction data where possible on one	



<u>Financial benchmarks</u>		
Content and legislative status	Latest developments	Issues from treasury perspective / EACT position
benchmarks, more information on the EMMI website (euribor) and ICE website (libor)	hand and on the other hand ensure that LIBOR will continue to be published regardless of activity levels on a particular day. ICE states that the planned measures are unlikely to cause issues of legal continuity. • Transactions with corporations as counterparties to a bank's funding transactions are included in the list of eligible transactions but only for maturities greater than 35 calendar days. Transactions will be used with no premium or discount to adjust the transacted prices. • Transactions from an expanded list of funding centres will be used • Publication time will remain 11.45 London time; the collection window will be the period since the previous submission. The transactions from the previous day will be volume-weighted lower compared to weighting of transactions from the same day. • Minimum transaction size will be:	



<u>Financial benchmarks</u>		
Content and legislative status	Latest developments	Issues from treasury perspective / EACT position
	overall minimum thresholds of USD / EUR / GBP / CHF 10m (or JPY 1,000m)	
Key documents:		

Benchmark Regulation



Content and legislative status	Latest developments	Issues from treasury perspective / EACT position
 The Commission has adopted a proposal for Regulation, which contains the following main aspects: Banning of proprietary trading Potential separation of certain trading activities (market making, OTC derivatives trading, complex securitized products etc.) The banking supervisor would monitors banks' activities and could require a separation of these activities into a separate entity. The Regulation would apply only to the biggest banks, i.e. those deemed to be of global systemic importance or those exceeding 30 billion euros in total assets and trading activities either exceeding 70 billion euros or 10% of the bank's total assets. The Commission adopted its proposal on 29 January which will be subject to the ordinary legislative procedure. According to the proposal the proprietary trading ban would apply as of 1 January 2017 and the separation of other trading activities as of 1 July 2018. 	The stalemate in the Parliament's ECON Committee is likely to continue as no progress was made in a meeting organized between Commissioner Dombrovskis and the ECON negotiators. The Council has already adopted its negotiating position. The Council position proposes substantial changes to the original Commission proposal, and would apply only to banks deemed of global systemic importance or banks that exceed certain thresholds for trading etc. The Council position includes amongst others the following: Mandatory separation of proprietary trading Other trading activities would be subject to an assessment by competent supervisors who could request a separation to a trading unit or additional prudential measures, if risks are considered excessive.	 Impact on market-making Impact on the availability of OTC derivatives as core (retail) institutions would not be able to offer OTC derivatives to their nonfinancial customers Impact on pricing



Regulation on structural measures improving the resilience of EU credit institutions (structural separation of banks)		
	 As advocated by the EACT, non-cleared OTC derivatives would not be part of the activities subject to a possible separation. 	

- Text of the proposal
- Impact assessment:
 - o **Executive Summary**
 - o <u>Full text</u>



Content and legislative status	Latest developments	Issues from treasury perspect EACT position
SFTR aims to reduce risks and improve the transparency	ESMA is consulting on the Regulatory	
linked to securities financing transactions (includes repos,	Technical Standards for SFTR until 30	
reverse repos and stock lending). All transactions should be reported to a central database (similarly to EMIR with the	November.	
details to be defined by ESMA). This obligation applies to both	The SFT Regulation was published in the	
financial and non-financial counterparties.	Official Journal. The reporting regime will	
The regulation also imposes increased transparency and conditions on rehypothecation (reuse of collateral by the collateral-taker for their own purposes)	be put in place gradually, from May 2018 to February 2019.	

• Text of the Regulation in the Official Journal



Capital Markets Union		
Content and legislative status	Latest developments	Issues from treasury perspective / EACT position
The Capital Markets Union (CMU) is a plan of the European Commission that aims to create deeper and more integrated capital markets in the 28 Member States of the EU. With the CMU, the Commission will explore ways of reducing fragmentation in financial markets, diversifying financing sources, strengthening cross border capital flows and improving access to finance for businesses, particularly SMEs. The CMU is a multi-year project and is likely to include a variety of legislative and non-legislative measures. The short-term actions include work on securitisation, Prospectus Directive and private placements. The longer term work includes actions on company, insolvency, securities and tax laws.	The Commission decided to establish an expert group on sustainable finance to assist the Commission to develop an overarching and comprehensive EU strategy on sustainable finance as part of the Capital Markets Union. Interested individuals should submit their application by 25 November.	
As part of the CMU Action Plan, the Commission proposed in November to review the Prospectus Directive (the prospectus regime defines the format and the content of the legal document that has to be drafted by companies wishing to raise funds on capital markets by issuing securities (shares, bonds) that are offered to the public or are admitted to trading on a regulated market). The aim of the Commission is to streamline the prospectus regime and to make the issuance of shares and bonds easier for companies. The main changes compared to the current regime are as follows: • the new regime will take the form of a Regulation, which aims at harmonising national differences in application and	 The Commission issued a communication on CMU. The communication contains few new proposals or elements but highlights amongst other the following: The need to step up efforts and finalise the first CMU measures (legislative proposals on 	



Capital Markets Union

implementation

- "passporting" prospectuses from one Member State to another to become easier
- thresholds for exemption are increased: no prospectus would be needed if the securities offering is between 500 000 and 10 million euros
- stricter rules concerning the length and the content of the summary
- limits to the section concerning risk (risks listed can only be 'material and specific to the issuer and securities')
- lighter regime for secondary issuances

securitisation, prospectus)

- Next phase of CMU
 actions: Commission
 plans to issue a proposal
 on business restructuring
 as well as on the debt equity bias. Further work
 is planned regarding
 reforms for sustainable
 finance where the
 Commission is planning
 to establish an expert
 group to develop a
 comprehensive European
 strategy on green
 finance.
- The Parliament adopted a <u>resolution</u> on access to finance for SMEs and increasing the diversity of SME funding in a Capita Markets Union

Prospectus review:

- The trilogues are ongoing
- The Parliament adopted its



Capital Markets Union report on the Prospectus review. The Parliament position includes certain positive developments from corporates' perspective, such as less stringent requirements regarding the disclosure of risk factors and regarding the prospectus summary. • The Council reached a general approach on the Prospectus file. The Council's approach would maintain the current waiver for producing a prospectus for companies selling securities in denominations of €100,000 or more, contrarily to what the Commission had proposed. Other elements of relevance to treasurers: o the summary would be limited to six pages, cross references to other parts of the prospectus would be prohibited o there would be no



obligation to allocate risks according to materiality and probability of occurrence in the summary (as was discussed by the Council); however the risk factors would be limited to 10	Capital Markets Union	
		risks according to materiality and probability of occurrence in the summary (as was discussed by the Council); however the risk factors



Credit Rating Agencies		
Content and legislative status	Latest developments	Issues from treasury perspective / EACT position
ESMA consulted on competition, choice and conflicts of interests in the credit rating industry. This consultation starts the formal review of the CRA Regulation currently in place and ESMA is expected to draft a report to the Commission in the autumn with its recommendations. The Commission could then propose a legislative review in 2016.	The Commission published its report on the implementation of the CRA Regulation and its impacts. The report concludes the following: • The credit rating market continues to be oligopolistic, with around 92 percent of cumulative market share in revenues held by the three biggest credit rating agencies. However, currently there are no feasible alternatives that could completely replace external credit ratings. Therefore, supervisory efforts in order to avoid mechanistic reliance on credit ratings should continue. • It is premature to consider expanding the mandatory rotation to other instruments than re-securitisations • There is no need at present to create a (public) European credit rating agency	



or com order management	
	Flexibility in the choice of remuneration
	model should be maintained
Key documents:	
FSMA consultation page	



<u>Payments Package</u>		
Latest developments	Issues from treasury perspective / EACT position	
	<u> </u>	

• Payment Services Directive 2

Regulation on interchange fees for card-based payment transactions



Transatlantic Trade and Investment Partnership (TTIP)			
Content and legislative status	Latest developments	Issues from treasury perspective / EACT position	
Trade agreement currently being negotiated between the EU and the US. The aim is to remove trade barriers (tariffs, unnecessary regulations, restrictions on investment etc.) in a wide range of economic sectors. Financial services have been included in the negotiations, however the main counterparties in the US (Treasury, Fed, CFTC) whereas the EU is in favour of covering financial services in the agreement. It is not clearly defined as yet what the negotiations regarding financial services will cover, but issues such as making substituted compliance / equivalence work better, formalisation of the existing dialogue and market access could be on the table.	At the end of April the EU published a 'state of play' document on the TTIP negotiations. It states that discussions on financial services continue, the focus being on establishing a framework for regulatory cooperation.	 Preserving existing exemptions (CVA in CRD IV) Ensuring regulatory convergence 	

- Commission TTIP website
- Commission negotiating position on financial services



<u>SEPA</u>		
Content and legislative status	Latest developments	Issues from treasury perspective / EACT position
The Commission proposed a period of six months		
(until 1 August 2014) during which non-SEPA		
formats would still be allowed. The Regulation will		
have retroactive effect as from 31 January 2014.		
However, national authorities' approaches to this		
extension seem to have some differences.		
Regarding SEPA governance, the ECB has		
established the <u>European Retail Payments Board</u>		
(ERPB) which replaces the former SEPA Council.		

- SEPA Regulation
- Regulation 248/2014 amending the SEPA migration deadline
- ECB website on national SEPA migration plans



Markets in Financial Instruments (MiFID / MiFIR 2)		
Content and legislative status	Latest developments	Issues from treasury perspective / EACT position
MiFIR / MiFID 2 have been adopted and currently Level 2 measures are being developed by ESMA.	The Council officially approved the delay of entry into force of MiFID/R 2 to January 2018 (Council press release; MiFID text amending the dates; MiFIR text amending the dates) As part of postponing the entry into force date, it has been clarified that non-financial companies using Multilateral Trading Facilities (MTFs) for their hedging transactions will continue to benefit from the exemption for dealing on won account, and will therefore not have to be MiFID-licensed.	
Key documents:		

- **MiFIR text**
- MiFID text



Basel III / CRD IV				
Content and legislative status	Latest developments	Issues from treasury perspective / EACT position		
Legislation on bank capital, liquidity and leverage	 Commissioner Dombrovskis has stated that EU would not implement "Basel 4" reforms – i.e. the Basel Committee's plans to limit the use of banks' internal models in the calculation of credit risk, and the use of standard capital floors – if these requirements lead to significant increases of required capital for EU banks. The Basel Committee is still aiming at finalizing the framework by the end of the year. The Commission is planning to issue a CRD V/ CRR II legislative proposal by the end of the year. This package would include the implementation of the leverage ratio, Net Stable Funding Ratio and Total Loss-Absorbing Capacity. 			
Key documents:				

• Commission CRD IV website



Country-by-country reporting					
Content and legislative status	Latest developments	Issues from treasury perspective / EACT position			
Commission adopted a legislative proposal on corporate tax transparency for multinational companies. The proposal applies to both EU and non-EU multinationals operating in the EU with global revenues exceeding 750 million euros per year. The proposal would amend the current Accounting Directive and would oblige these companies to disclose publicly information on profits made and taxes paid on a country by country basis both for EU countries and for tax jurisdictions that do not abide by tax good governance standards (tax havens) and on an aggregated basis for other jurisdictions.	Commission adopted the proposal and it will now be subject to the co-decision process by the Parliament and the Council				

• <u>Text of the proposal</u>



Common consolidated corporate tax base					
Content and legislative status	Latest developments	Issues from treasury perspective / EACT position			
The European Commission has adopted a proposal for common consolidated corporate tax base in the EU. The proposal consists of two parts, first one being the harmonisation of the definition and calculation of taxable profits within EU Member States, and the second (longer term objective) one being the setting up of a system to consolidate corporate tax revenue between Member States. The rules on common tax base would apply to companies with revenues of above 750 million euros per year. Corporate tax rates are not covered by the proposal, as they are a competence of the individual Member States. The proposal also aims to reduce the debt-equity bias.	The proposal will now have to be adopted by unanimity of all the Member States, which means that its adoption could prove very difficult (there have been three similar proposals in the past, and no agreement has been reached). The European Parliament will be consulted on the proposal.				

• Text of the proposal



Legislative initiative

Timeline of next steps and actions

	immediate	2016	2017	2018 and beyond
EMIR		Clearing obligation to gradually start mid 2016	Rules for margining non- centrally cleared OTC derivative transactions to be applied as of mid 2017	
FTT		Negotiations	Negotiations	Probable implementation (if any) likely not to take place before 2017/2018
CRD IV				20.0.0 2027, 2020
MiFID / MiFIR	Level 2 measures under development			Entry into force
Benchmarks	Level 2 measures under development			Entry into force
Bank structural separation		European Parliament to formulate its position - to be followed by trialogue negotiations	European Parliament to formulate its position - to be followed by trialogue negotiations	
PSD II		negotiations	Entry into force two years after adoption	