

LIBOR Transition

As of: May 1, 2019



LIBOR and its impact, by the numbers

1986



2021



year LIBOR was introduced

year after which the FCA will no longer compel panel banks to submit to LIBOR

\$370T



total outstanding notional of IBOR exposures across markets and currencies

\$300T



total outstanding notional of USD LIBOR and EURIBOR exposures (\$150T for each rate) globally

\$150T



Notional Interest Rate Derivatives trading volume linked to LIBOR in 2018

11:55am



published for each currency and tenor combination on every business day

97%



3m



benchmark tenor most widely referenced, by volume

Time (GMT) at which LIBOR is normally

portion of syndicated loans in the US market (~\$3.4T in outstanding volumes) that reference USD LIBOR



Industry and GS context for the LIBOR transition

Industry context

- In July 2017, Andrew Bailey, the Chief Executive of the Financial Conduct Authority (FCA), stated that the FCA will no longer compel panel banks to contribute to LIBOR after 2021¹
 - LIBOR phase out likely to be accompanied by the retirement of other global IBORs
 - In anticipation of this transition, the US, UK, EU,
 Switzerland, and Japan have all selected
 alternative risk-free rate benchmarks
 - The industry expects that the phase-out and search for new benchmarks may lead to lower rates, increased volatility, and reduced liquidity in the near term
 - However, it is also expected that financial products that are based on the alternative rates will emerge/grow quickly, as is already happening
- There are multiple business, operational, financial and risk decisions and actions immediately at-hand across the industry, by global banks, their clients, and other market participants (e.g., CCPs)

GS efforts to date

- GS has established a central program to manage the LIBOR transition which has the full commitment and support of firmwide leadership. The mandate of this program is cross-divisional and cross-regional
- The firm has appointed a senior business leader, Jason Granet to lead this program
- Among other activities, firm leaders are centrally and locally engaged in:
 - Proactively engaging with clients
 - Actively contributing to industry discussions on the selection and design of alternate rates
 - Identifying exposures to understand the full impact of the transition
 - Assessing different scenarios for the future of LIBOR and alternative risk-free rates
 - Being a market-maker in products referenced to alternative RFRs to help increase the size of the overall market whilst sizing participation to overall firmwide risk limits
- These efforts will inform ongoing engagement with clients, counterparties and other stakeholders to ensure preparedness for the transition



Objectives of the Goldman Sachs LIBOR Transition Program

GS business principles

"We constantly strive to anticipate the rapidly changing needs of our clients"

Program objectives

- Ensure a seamless IBOR transition for our clients, the market place, and our Firm
- Provide a distinguished client experience on the transition

- "We stress teamwork in everything we do"
- Raise Firm and Industry-wide awareness around the impacts and magnitude of the IBOR transition
- "We stress creativity and imagination in everything we do"
- Empower the Firm to deliver thoughtful and differentiated alternative RFR-linked offerings





1. LIBOR transition overview

- 2. Industry consultations and regulatory requests
- 3. Alternative risk-free rates (RFRs) by currency
- 4. Ameribor and ICE USD Bank Yield Index
- 5. Market activity
- 6. Regulatory and policy developments

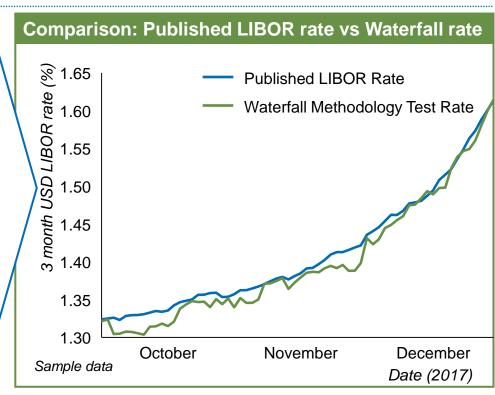


Review of LIBOR: London Interbank Offered Rate

- Since January 1, 1986, the London Interbank Offered Rate (LIBOR) has been the "official" interest rate at which banks can borrow short-term funds without posting collateral in the interbank market
- LIBOR underpins the financial industry, serving as the base / benchmark for an estimated \$370 trillion of financial products, including:
 - Debt instruments e.g., mortgages, corporate loans, government bonds, credit cards, student loans
 - Interest rate derivatives e.g., swaps, options, forward rate agreements
- LIBOR is an estimate of the rate that 12-16 panel banks (depending on the currency) would be charged if they were to borrow overnight from other banks

New "Waterfall Methodology" for LIBOR fixings

- In 2016 and 2017, the ICE Benchmark Association (IBA) worked with panel banks to develop its new "Waterfall Methodology" for LIBOR fixings
- IBA's principal goal in introducing the new methodology is to publish, in all market conditions, a wholesale funding rate (i.e., LIBOR) anchored in real transaction data (i.e., unsecured, wholesale funding transactions) rather than subjective submissions to the greatest extent possible
- The "Waterfall Methodology" will continue to be a trimmed mean calculation using the following process:
- Level 1: Volume Weighted Average Price ("VWAP") on current transactions; IBA will determine the eligible criteria
- Level 2: Time-weighted historical eligible transactions
- Level 3: Panel banks will base their submissions on related transactions/instruments





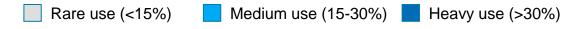
Review of LIBOR: Panel Banks by Currency

✓ Bank submits to this currency

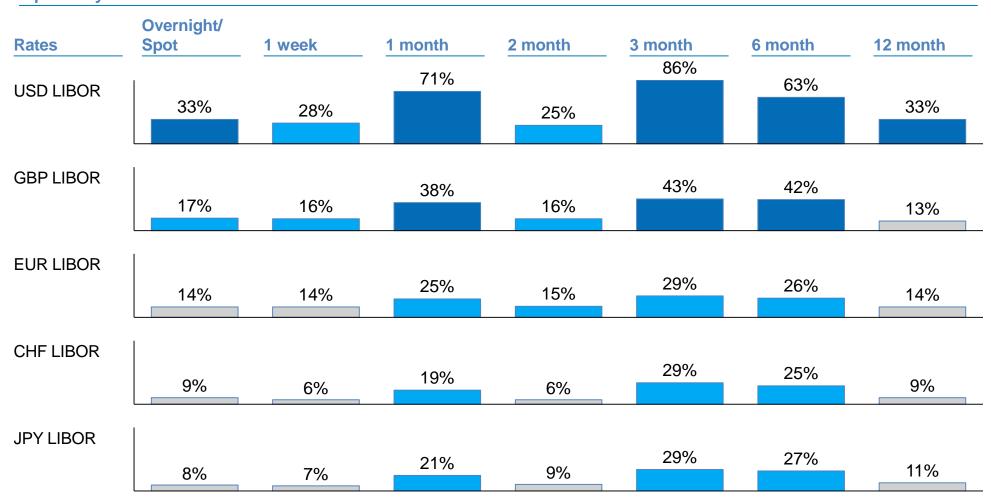
	Bank	USD LIBOR	GBP LIBOR	EUR LIBOR	CHF LIBOR	JPY LIBOR
	BNP Paribas SA (London Branch)		\checkmark			
(2)	Cooperative Rabobank U.A.	\checkmark	\checkmark	\checkmark		
	Credit Agricole Corporate & Investment Bank	\checkmark	\checkmark			
.) .)	Deutsche Bank AG (London Branch)	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark
<u>)</u>	Société Générale (London Branch)		\checkmark	\checkmark	\checkmark	\checkmark
	HSBC Bank plc	√	\checkmark	\checkmark	\checkmark	\checkmark
	Lloyds Bank plc	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark
	National Westminster Bank plc	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark
	Santander UK plc		\checkmark	\checkmark		
ℤ	Barclays Bank plc	√	\checkmark	\checkmark	\checkmark	\checkmark
3	Credit Suisse AG (London Branch)	√		\checkmark	\checkmark	
	UBS AG	V	\checkmark	\checkmark	\checkmark	\checkmark
	Citibank N.A (London Branch)	V	\checkmark	\checkmark	\checkmark	
	Bank of America N.A. (London Branch)	V				
	JP Morgan Chase Bank, N.A. (London Branch)	V	\checkmark	\checkmark	\checkmark	\checkmark
b	Royal Bank of Canada	V	\checkmark	V		
	MUFG Bank, Ltd	V	√	V	√	√
	Sumitomo Mitsui Banking Corporation Europe Limited	V				√
	The Norinchukin Bank	√				√
	Mizuho Bank, Ltd		√	$\overline{}$		V



Review of LIBOR: Use by Tenor



Percentage of respondents to the IBA's *Survey on the Use of LIBOR* that selected such currency and tenor pair as one of the top 17 they use as of March 2019



SOURCE: ICE Benchmark Administration, press search, industry calls, Results of the IBA Survey on the Use of LIBOR, March 2019, Survey Question: "IBA would like to understand which LIBOR currency and tenor pairs you and/or your organisation use the most and for which you would like to see IBA work to seek an agreement with globally active banks to support publication after 2021. Please select up to a maximum of 17 currency and tenor pairs." n=109



Int'l Organization of Securities Commissions (IOSCO): Principles for Financial Benchmarks

- In July 2013, IOSCO published the "Principles for Financial Benchmarks" final report with the objective of creating an overarching framework of principles for benchmarks used in financial markets to be followed by administrators
- These principles (summarized below) are intended to promote the reliability of benchmark determinations and address benchmark governance, quality, and accountability mechanisms
- The IOSCO principles were referenced in the FSB's July 2014 report "Reforming Major Interest Rate Benchmarks", which kick-started creation of industry and regulatory working groups to select alternate risk-free rates (RFRs)

Category	Description	Principles
Governance	 Administrators should have the appropriate governance in place in order to protect the integrity of the benchmark determination process and to address conflicts of interest 	 Overall responsibility of the administrator Oversight of third parties Conflicts of interest for administrators Control framework for administrators Internal oversight
Quality of the benchmark	 The design of a benchmark should result in a reliable representation of the economic realities of the interest rate that it seeks to measure The data used to construct a benchmark should be based on prices, rates, indices, or values that have been formed in an active market 	 Benchmark design Data sufficiency Hierarchy of data inputs Transparency of benchmark determinations Periodic review
Quality of the methodology	 Administrators should publish or make available the methodology used to make benchmark determinations Administrators should have clear written policies and procedures to address the need for possible cessation of a benchmark 	11. Content of the methodology12. Changes to the methodology13. Transition14. Submitter code of conduct15. Internal controls over data collection
Accountability	 Administrators should publish or make available a written complaints procedures policy, by which stakeholders may submit complaints including concerning whether a specific benchmark determination is representative of the underlying interest rate it seeks to measure 	16. Complaints procedures17. Audits18. Audit trail19. Cooperation with regulatory authorities



Despite recent reforms, LIBOR is expected to be phased out over the next 2-3 years

- Despite recent efforts to reform existing LIBOR benchmarks, international regulatory bodies are promoting new interest rate benchmarks (i.e. Alternative Risk Free Rates), due to a number of factors:
 - Limitations in the relevance of LIBOR as a benchmark rate (e.g., it is based on expert judgment rather than actual transactions)
 - Questions around the sustainability and stability of LIBOR in stressed market conditions, given the lack of an active and highly liquid underlying market
 - Instances of LIBOR manipulation in the 2008 financial crisis and the 2012 LIBOR scandal
- As announced in July 2017 by Andrew Bailey, Chief Executive of the UK Financial Conduct Authority (FCA), banks will no longer be compelled to submit rates that are currently used to calculate LIBOR after year-end 2021
- In July 2018, Andrew Bailey further reiterated the likelihood of LIBOR discontinuation and the need for market preparedness for the transition
- Additionally, several regulators across the globe have continued to state the importance of the transition

"Let me immediately remind firms of their responsibility [...] It is therefore an imperative that we take preparations for 2021 seriously." Megan Butler, Executive Director of Supervision - Investment, Wholesale and Specialists at the **FCA** "Every firm that has exposure to LIBOR needs to prepare now for the risk—indeed, the likelihood—that LIBOR will cease in the near future."

Michael Held. Executive Vice President and General Counsel, Federal Reserve Bank of New York

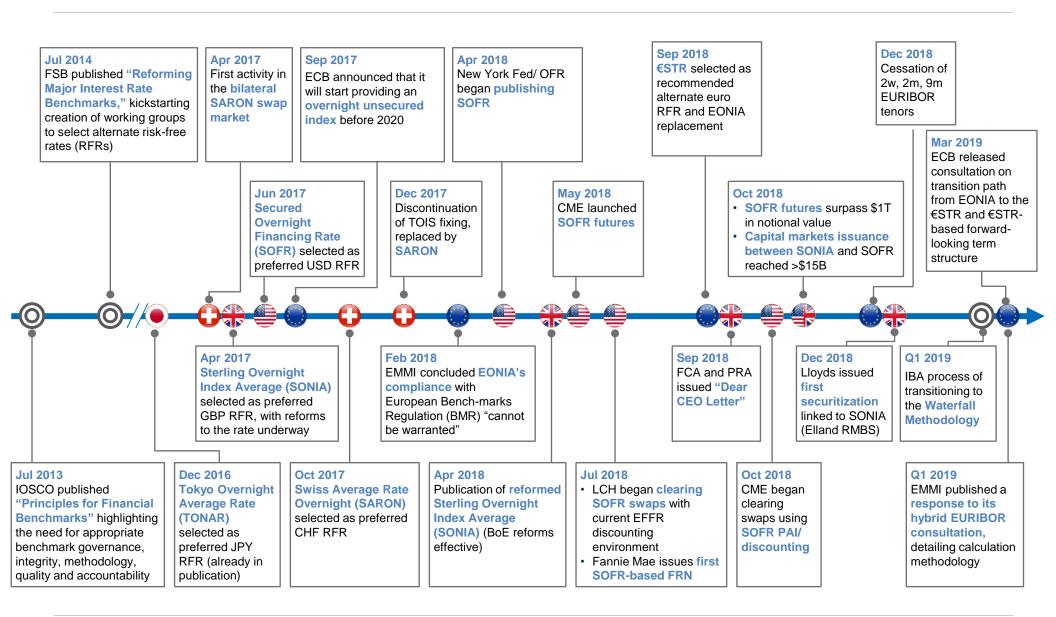


Working groups have been created to identify and facilitate adoption of alternate risk-free rates

				Characteristic	S		
Jurisdiction	Working Group	Alternative RFR	Rate administration	Secured vs. Unsecured	First publication	Description	
US	Alternative Reference Rates Committee	Secured Overnight Financing Rate (SOFR)	Federal Reserve Bank of New York	Secured	3 April 2018	 Fully transaction-based benchmark Encompasses a robust underlying market Overnight, nearly risk-free reference rate that correlates closely with other money market rates Covers multiple repo market segments, allowing future market evolution 	
UK	Working Group on Sterling Risk-Free Reference Rates	Reformed Sterling Overnight Index Average (SONIA)	Bank of England	Unsecured	23 April 2018	 Fully transaction-based benchmark Encompasses a robust underlying market Overnight, nearly risk-free reference rate Includes an expanded scope of transactions to overnight unsecured transactions negotiated bilaterally and arranged with brokers Includes a volume-weighted trimmed mean 	
Europe	Working Group on Risk-Free Reference Rates for the Euro Area	Euro Short-Term Rate (€STR)	European Central Bank	Unsecured	Anticipated October 2019	 Based upon overnight borrowing costs of banks Excludes Money Market Fund (MMF) activity Will include deposits but exclude CP/CD transactions (therefore, "some" MMF activity will be captured) Calculated as a volume-weighted trimmed mean 	
Switzerland	The National Working Group on CHF Reference Rates	Swiss Average Rate Overnight (SARON)	SIX Swiss Exchange	Secured	Already published prior to 2018	 Became the reference interbank overnight repo on 25 August 2009 Secured rate that reflects interest paid interbank overnight 	
Japan	Study Group on Risk-Free Reference Rates	Tokyo Overnight Average Rate (TONAR)	Bank of Japan	Unsecured	Already published prior to 2018	 Fully transaction-based benchmark for the uncollateralized overnight call rate market The Bank of Japan calculates and publishes the rate on a daily basis, using information provided by money market brokers known as Tanshi, as an average, weighted by the volume of transactions corresponding to the rate 	



Timeline: Past events in the LIBOR transition





Timeline: Future events in the LIBOR transition

Q2-Q4 2019

Agreed upon derivatives fallback language to be included in updated 2006 ISDA Definitions 1 Oct 2019

€STR publication begins

Q4 2019

ISDA is expected to release protocol and update 2006 definitions

ISDA consultation is expected for EURIBOR and EUR LIBOR

Expected transition to new hybrid methodology for EURIBOR

1 Jan 2020

Original deadline for compliance with the EU Benchmarks Regulation (BMR) (EONIA and/or EURIBOR no longer permitted in new contracts)

31 Dec 2021

Potential extended deadline for BMR compliance (proposed by EU MEPs) for critical benchmarks



April 2019
ISDA
consultation
to be
launched for
USD, HKD,
and CAD

Q2 -Q3 2019
ISDA to ask
for feedback
regarding the
methodology
for the spread
adjustment
calculation

Q3-Q4 2019

Creation of term SONIA reference rate (subject to outcome of consultation)

GBP fallback language agreed upon and implemented (all asset classes)

Q1 2020

CCPs to begin allowing a choice between clearing new or modified swap contracts in current PAI/ discounting environment or SOFR PAI/ discounting

Q2-4 2021

Creation of term SOFR reference rate

(may be earlier, depending on derivatives market activity/liquidity) 1 Jan 2022

Banks no longer compelled by the FCA to make LIBOR submissions

Goldman Sachs

Contents

- 1. LIBOR transition overview
- 2. Industry consultations and regulatory requests
- 3. Alternative risk-free rates (RFRs) by currency
- Ameribor and ICE USD Bank Yield Index
- 5. Market activity
- 6. Regulatory and policy developments



Several industry consultations and formal regulatory requests related to the transition are underway (1/2)

nterested party	Description of consultation / request	Submission deadline	Status
International Swaps and Derivatives Association (ISDA)	 Consultation on technical issues related to new benchmark fallbacks for derivatives contracts that reference certain IBORs 	October 22, 2018	In progress
Bank of England – Working Group on Sterling Risk-Free Reference Rates	 Consultation on practical recommendations aimed at catalyzing the development of Term SONIA Reference Rates (TSRRs) 	October 26, 2018	Closed
South African Reserve Bank (SARB)	 Consultation on proposals for the reform of key interest rate benchmarks used in South Africa and proposals on new benchmarks that could potentially be used as reference interest rates 	October 26, 2018	In progress
Federal Reserve – Alternative Reference Rates Committee	 Consultations (x2) on USD LIBOR fallback contract language for FRNs and syndicated business loans 	November 8, 2018	Closed
(ARRC)	 Consultations (x2) on USD LIBOR fallback contract language for bilateral business loans and securitizations 	February 5, 2019	
European Money Markets	Consultation on hybrid methodology for EURIBOR	November 30, 2018	Closed
Institute (EMMI)	 Launched consultation for EONIA to become tracker rate for €STR 	• April 15, 2019	In progress
Financial Conduct Authority (FCA) Prudential Regulation Authority (PRA)	 "Dear CEO" letter requesting a Board-approved summary including (1) quantification of firm's LIBOR exposures, (2) development and application of transition scenarios, and (3) risk assessment and mitigation plan 	December 14, 2018	In progress
London Clearing House (LCH)	 Consultation on transition of discounting and price alignment interest in the USD swaps market from Fed Funds to SOFR 	• December 14, 2018	In progress
Japanese Bankers Association TIBOR Administration (JBATA)	 "1st Consultative Document" on an approach for Integrating Japanese Yen (JPY) TIBOR and Euroyen TIBOR 	January 18, 2019	In progress
ECB – Working Group on Euro RFRs	 Consultation on an €STR-based term structure methodology as a fallback in EURIBOR-linked contracts 	February 1, 2019	Closed
	 Request for feedback on the working group's proposed transition path from EONIA to €STER 	February 1, 2019	Closed



Several industry consultations and formal regulatory requests related to the transition are underway (2/2)

nterested party	Description of consultation / request	Submission deadline	Status N/A	
Hong Kong Monetary Authority (HKMA)	 "Dear CEO" lite letter sent to authorized institutions instructing authorized institutions be prepared for transition 	• N/A		
Canadian Alternative Reference Rate Working Group (CARR)	 Consultation on proposed enhancements to the existing Canadian Dollar Overnight Repo Rate Average (CORRA) 	 April 20, 2019 	In progress	
Swiss Financial Market Supervisory Authority (FINMA)	 Questionnaire sent out to certain banks requesting feedback on to a detailed questionnaire to ensure preparation on the transition 	• April 30, 2019	In progress	
ICE Benchmark Administration (IBA)	 Request for feedback on US Dollar ICE Bank Yield Index and its methodology, particularly from cash market participants 	 March 31, 2019 	Closed	
Chicago Mercantile Exchange (CME)	 Discussion document on transition of discounting and price alignment interest in the USD swaps market from Fed Funds to SOFR 	■ N/A	In progress	
Hong Kong Treasury Markets Association	 Consultation regarding an alternative reference rate (HONIA) for the Hong Kong Interbank Offered Rate (HIBOR) 	• April 30, 2019	In progress	
Swedish Bankers' Association	 Consultation regarding an alternative reference rate for the Stockholm Interbank Offered Rate (STIBOR) 	• April 30, 2019	In progress	



ISDA Consultation on IBOR Fallbacks – Context

- In July 2018, ISDA launched a market-wide consultation on technical issues related to new benchmark fallbacks for derivatives contracts that reference certain IBORs
- The consultation set out options for 2 types of adjustments that would apply to the fallback rate for derivatives contracts in the event an IBOR is permanently discontinued, given two key differences between IBORs and alternative risk-free rates (RFRs):
 - Term-rate adjustments: IBORs are term rates published in multiple tenors, while alternative RFRs are currently only overnight rates
 - Credit-spread adjustments: IBORs contain a credit spread component while alternative RFRs do not (or have less of a credit component)
- All market participants were asked to provide a qualitative assessment of their preferences on adjustment combinations for various IBOR-RFR pairs:
 - 9 possible combinations of 4 term-rate and 3 credit-spread adjustments
 - 6 IBOR-RFR pairs in primary scope (GBP LIBOR/SONIA, JPY LIBOR/TONA, TIBOR/TONAR, Euroyen TIBOR/TONAR, CHF LIBOR/SARON, BBSW/RBA cash rate AUS) with 3 pairs in secondary scope (USD LIBOR/SOFR, EUR LIBOR/€STR, EURIBOR/€STR)
- Each participant was requested to submit single response per institution by the October deadline



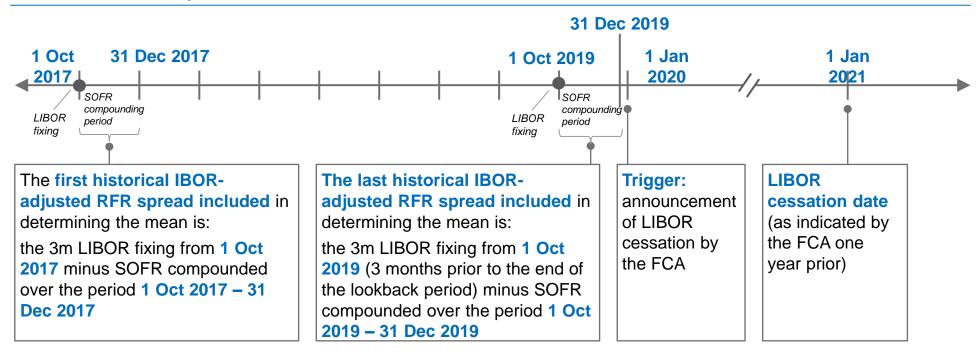
Simplified example of the Historical Mean Spread applied to an adjusted RFR calculated in Arrears

Example Assumptions

FOR ILLUSTRATIVE PURPOSES ONLY

- Underlying IBOR = 3m USD LIBOR ("3mL")
- Alternative RFR = SOFR
- Historical lookback period selected by ISDA = 2 years (504 business days)
- Announcement of LIBOR cessation by the FCA (the "trigger" event) occurs 1 Jan 2020 (i.e., the date prior to announcement, and the most recent data point included in the historical lookback period, is 31 Dec 2019); LIBOR will no longer be published after 1 Jan 2021

Illustration of credit spread calculation





ISDA Consultation on IBOR Fallbacks – Final results

Preference indicated by majority of respondents

Details to follow

Ferm-rate adjustments		
	Respondents' rankings	Pros / cons discussed by respondents
Spot Overnight Rate	 Preferred by only 2 respondents (<1.5%) 	 Lacks any term structure, associated with high volatility and could have large economic impact
Convexity-adjusted Overnight Rate	 Preferred by only 2 respondents (<1.5%) 	Incompatible with other OIS derivatives Vulnerable to manipulation and litigation risk
Compounded Setting in Arrears Rate	 Preferred by the vast majority of respondents (almost 90%) 	Reflects actual daily interest rate movements during the relevant period Less volatile than spot overnight and mirrors the structure of the OIS market Info needed to determine the rate not available at the start of the period, posin operational challenges that may impede take-up
Compounded Setting in Advance Rate	 Preferred by 11 respondents (<8%) 	 Similar advantages to setting in arrears Data is available at the start of the period, so could be operationally easier Backward-looking nature is disadvantageous and could result in value transfer
redit-spread adjustmen	ıts	
	Respondents' rankings	Pros / cons discussed by respondents
Forward Approach	 Preferred by 1/3 of respondents but strictly opposed by others 	 Would minimize value transfers at the time of the trigger (potentially reducing legal risks) and should reflect current market spreads Relies on market liquidity and data which may not exist at the time of trigger, in addition to being operationally complex Vulnerable to market distortions and manipulation around the time of transition Could lock in a spread based on a disrupted market
Historical Mean/ Median Approach	 Preferred by a significant majority (over 2/3) across different respondent groups Most who preferred the forward approach ranked the historical mean/median approach 2nd and would support it 	 Robust and most resistant to manipulation Shorter lookback period could better reflect market conditions and have data readily available, be more resistant to manipulation, and minimize value transf May create value transfer or market disruption at time of trigger by not reflecting contemporaneous market conditions, as well as potential hedging issues One-year transition would be operationally complex
Spot-Spread Approach	 Preferred by only 4 respondents (<3%) 	 Simple and somewhat resistant to manipulation (though others pointed out it may still be susceptible to manipulation) Might capture unusual market conditions during a period of market dislocation



ISDA Consultation on IBOR Fallbacks – Historical Mean/Median Approach Parameters

Parameter

Range of responses received by ISDA

Mean vs. median

- 49% of respondents preferred the median while 19% preferred the mean
 - Median approach removes the impact of outliers and is more stable/less volatile than the mean
 Several suggested a trimmed mean to address the issue of outliers
 - Others viewed the mean as a better reflection of the market because it takes into account outliers
- ISDA considers these percentages informative but not dispositive and will continue to work with its independent advisors to determine the parameters

Historical lookback period

- Of the 104 respondents selecting from the provided options (5 years, 10 years, or neither), 50% selected 5 years to balance the dual interests of mitigating risk of manipulation and reflecting recent market conditions
- For some respondents, longer lookback periods (e.g., 10 years or more) were preferred to capture the **full economic cycle**, while others preferred much shorter periods to **minimize value transfer**
- Modifications proposed included taking the average between a long and short lookback period, including some data between trigger and discontinuation, utilizing weighting/decay function, and taking data from a fixed date to the calibration date rather than a fixed term

Transitional period

- Respondents shared mixed views on the function of the transition period no clear consensus
- Those supporting the one-year transition period noted the ability to create a linkage to current market conditions
- Opponents noted the additional complexity which may not outweigh the supposed value in smoothing spreads toward the historical average, including potential valuation difficulties attributed to variable spreads when pricing a single instrument



ISDA Timeline

Q4 2019 **Jan - July 2019** ISDA consultation expected ISDA Benchmark Working for EURIBOR and EUR LIBOR Groups discuss "compounded Aug - Sep 2019 Expected launch of final setting in arrears rate" Jan - Sep/Dec 2019 amendments to 2006 ISDA Finalize amendments ISDA and The Brattle Group to **Definitions and protocol, with** Public sector to 2006 ISDA analyze and perform sensitivity effective date approximately antitrust/competit-**Definitions and** analysis on the "historical three months after release for ion review of protocol to include mean/median approach" to the all rates except for EURIBOR calculation amended definitions in and EUR LIBOR spread adjustment methodology existing transactions Today July 2019, with 4-6 week April 2019, with 8-week **May 2019** comment period comment period Selection of vendor to Publication of complete ISDA consultation for USD, HKD and CAD publish methodology to be implemented and adjustments Request for market questions regarding open feedback on preissues for public review cessation issues and and comment related document solutions for derivatives



ISDA Fallbacks: Discontinuation of select tenors

2013 ISDA Discontinue Rates Maturities Protocol

Swap market participants that adhere to the 2013 ISDA Protocol include the following language in confirmations for covered transactions:

"This Confirmation incorporates the terms of the ISDA 2013
Discontinued Rates Maturities Protocol [...]. If an Affected
Discontinued Rate or an Affected Interpolated Rate is to be
determined for a Reset Date for this Protocol Covered Transaction
for which (a) there is no Overriding Fallback Provision therefor, and
(b) the Fixing Date(s) therefor occurs (i) on or after the Amendment
Effective Date for this Protocol Covered Transaction and (ii) on or
after the Discontinuation Date for the relevant Affected Discontinued
Rate(s), then notwithstanding anything to the contrary herein, the
rate used in lieu of such Affected Discontinued Rate or such
Affected Interpolated Rate, as applicable, for such Reset Date
shall be the Interpolated Rate in relation to such Affected
Discontinued Rate or such Affected Interpolated Rate, as
applicable, for such Reset Date."

 According to these provisions, unless the trade confirmation provides its own fallback for how to determine the rate once a referenced maturity is discontinued, the rate will be determined through interpolation

Implications for discontinuation of select tenors

- According to the 2013 ISDA Protocol, if the discontinued tenor can be interpolated (i.e., 6month USD LIBOR can be interpolated using 3month and 12-month USD LIBOR), the rate discontinuation trigger does not apply and fallback provisions are therefore not triggered
- However, if an overnight or 12-month rate is discontinued, the rate discontinuation trigger applies since these tenors cannot be interpolated
- When applicable, the interpolated rate data will be included in the historical time series if the date range is covered
- For example, as of December 3, 2018, EMMI ceased to publish the 2-week, 2-month, and 9-month EURIBOR tenors; these tenors would be interpolated if referenced in a derivative contract and fallback provisions would not be triggered, since the overnight and 12-month tenors continue to be published



ISDA Consultation on IBOR Fallbacks – Reactions by central counterparty clearing houses

CCP Reaction On December 20, 2018 (but prior to the ISDA release of final consultation results), LCH issued Circular No. 3999, in which the clearing house announced its intention to incorporate ISDA's recommended fallbacks "as soon as they are made available" **London Clearing House** in both new and outstanding derivatives contracts (LCH) On December 21, 2018 (after the release of the final ISDA consultation results), CME announced that it intends to align with ISDA with respect to revised fallback language in their rules **CME Clearing** CME noted that they "[reserve] the right to make necessary adjustments based on consultations with [their] clients" ■ It is expected that other major clearing houses (e.g., ICE, Eurex, Nasdaq Clearing) will follow LCH and CME's lead in adopting ISDA's recommended fallbacks in their respective rulebooks, potentially after consultation with members of each CCP **Others**



2nd Public Consultation by the Euro Working Group

Determining an €STR term structure methodology as a EURIBOR fallback

Consultation details

- The working group is seeking feedback on the need for term rates in different products and on the analysis of the following four forward-looking methodologies building on as yet non-existent €STR-based derivatives markets for deriving a euro risk-free term rate:
 - OIS transactions-based methodology: Uses actual EUR OIS transaction data to construct a term rate representing the future market expectation for the €STR overnight rate
 - OIS quotes-based methodology: Uses the mid-price for OIS quotes obtained from regulated electronic trading venues
 - OIS composite methodology: Combines the quotes-based methodology with any available transaction data to produce a composite rate derived from the two data sources according to certain weightings
 - Future-based methodology: Uses a sequence of overlapping futures to extract expected levels of the RFR between ECB monetary decision dates
- The working group currently believes the OIS quotes-based methodology is the most likely to be viable. However, as derivatives markets referencing €STR develop, a futures-based methodology could present advantages

	Pros	Cons
OIS transactions- 01 based methodology	Provided sufficient transactions and volumes are available, least risk of manipulation Simple to understand	Reliant on sufficient volumes in spot transactions Reliant on sufficient activity in the market in all monetary policy conditions Not suitable for a point-in-time fixing
OIS quotes- 02 based methodology	Robust even when only a limited number of actual transactions available Basic methodology already in use for BMR/IOSCO benchmarks (for example ICE Swap rate) Underlying data comes from heavily regulated sources	Not based on actual transactions Reliant on dealers providing liquidity on individual electronic trading platforms with tight bid/ask pricing
03 OIS composite methodology	Robust even when only a limited number of actual transactions available	Operationally challenging Agreement on decision paths under different liquidity scenarios Not suitable for a point-in-time fixing
Futures-based methodology	Simple from a modelling perspective Transparent and robust Rate directly reconstructable by market participants Based on a heavily regulated underlying market Less open to manipulation	Model risk related to the model calibration Reliant on liquid Future markets Understanding for the real economy potentially challenging Model assumptions may not match economic reality An administrator may not be comfortable with the influence they have on the model

Consultation Results

On March 14th 2019, the ECB working group release results from their consultation:

"The working group on euro risk-free rates recommends the OIS (tradable) quotes-based methodology as the €STR-based forward-looking term structure methodology as a fallback to Euriborlinked contracts within a reasonable time period following the launch of the daily €STR publication. It acknowledges that a successful transition from EONIA to the €STR is needed with (i) significant transfer of liquidity to €STR OIS markets, (ii) transparent and regulated underlying derivatives markets such as trading on multilateral trading facilities (MTFs), (iii) sufficient sources of data."



Working Group on Euro RFRs: Recommendations on the transition from EONIA to €STR

Possible transition paths

Parallel run approaches (voluntary market-led transition)

Contractual alternative approaches (EONIA discounting regime ceases after a discounting switch date)

Pure succession rate approaches (EONIA publication ceases as of succession date and €STR is used)

Recalibration approaches

(EONIA methodology becomes dependent on €STR; preferred option among recalibration approaches is time-limited recalibration with spread and single discounting)

Working Group's recommendations to EMMI (administrator of EONIA)

- Before January 1, 2020:
 - Modify the current EONIA methodology to become €STR plus a spread (€STR +/- X bps) in accordance with FSB recommendations and IOSCO principles
 - Engage with relevant authorities to ensure the compliance of EONIA, under its evolved methodology, with the EU Benchmarks Regulation
 - Consider and consult market participants on discontinuing the publication of EONIA under its evolved methodology after a transition period ending YE 2021
- Consider an EONIA-€STR spread methodology based on a simple average with an observation period of at least 12 months, combined with a 15% trimming mechanism
- The effective determination of the spread be announced before €STR's first day of publication and the recalibration date be on the first day of €STR's publication

Working Group's recommendations to / request of market participants

- Gradually replace EONIA with €STR as a reference rate for all products and contracts and make all adjustments necessary for using €STR as their standard benchmark after the transition period (including making the appropriate changes to systems to enable a T+1 publication)
- Make all reasonable efforts to replace EONIA with €STR as a basis for collateral interest for both legacy and new trades with each of its counterparties (clean discounting)



EMMI Consultation on EURIBOR calculation methodology

Context

- The European Money Markets Institute (EMMI) administers the following two indexes: EURIBOR, the money market reference rate for the euro, and EONIA, the effective overnight reference rate for the Euro
- In May 2017, EMMI announced its plans to transition from the current quote based calculation methodology of EURIBOR to a transaction-based methodology, known as the "hybrid methodology" to comply with EU Benchmarks Regulation (BMR) and solicited consultation from stakeholders
- In February 2019, EMMI published a response to its hybrid EURIBOR consultation by providing detailed information regarding which
 transactions (e.g., minimum trade size) are eligible to be considered for Level 1 and Level 2 submissions in the hybrid three tier calculation
 hierarchy
- In February 2019, EMMI announced its intention to apply for authorization as the administrator of EURIBOR to the Belgian FSMA and begin to transition to the hybrid EURIBOR methodology in Q2 2019

Previous calculation of EURIBOR

 19¹ Panel Banks submit their belief of what one prime bank would quote another prime bank for interbank term deposits within the euro zone for various tenors

Hybrid calculation of EURIBOR²

- Each individual Panel Bank's daily contribution, for each Defined Tenor, will be determined on the basis of one of the following three levels:
 - Level 1: "Eligible Transactions", that meet defined requirements such as currency (Euro), trade size (EUR 20MM), trade date (occur on target date), settlement date (T, T+1, T+2), defined maturity windows, approved counterparties and trade type (fixed rate, or floating rate transactions referenced to the unsecured euro overnight interest rate where panel bank can report a fixed rate equivalent)
 - Level 2: Interpolation from transactions that are near "Eligible" (e.g., occurred with securities with non-matching tenors or on near target days), in the following hierarchy:
 - 2.1 Adjusted linear interpolation from adjacent Defined Tenors
 - 2.2 Transactions at non-Defined Tenors
 - 2.3 Eligible transactions from prior dates
 - Level 3: Transactions in the underlying Interest that were excluded from Level 1 and Level 2 contributions, and/or other data from a range of markets closely related to the unsecured euro money market



ARRC Recommended Fallback Language

Floating Rate Notes and Syndicated Loans

		Description/ overall rationale for fallback	Triggers	Fallback waterfall	Adjustments	
Floating Rate Notes ¹		Recommended language that can voluntarily be incorporated into documentation for new FRNs	 Public statement by Benchmark administrator (IBA) or a supervisory governmental authority (FCA, FED, bankruptcy/resolution court with jurisdiction) to the administrator that they will discontinue the Benchmark. Replacement date would be cessation date Public statement by a supervisory governmental authority that the Benchmark is no longer representative 	 Interpolated LIBOR Term SOFR + Adjustment Compounded SOFR + Adjustment In arrears Flexibility built into language to reflect evolving market conventions (e.g., lookback vs. lockout) Option for market participants to change to "Simple Average SOFR" Replacement rate recommended by Relevant Governmental Body + Adjustment ISDA Fallback Rate + Adjustment Issuer Selected Rate + Adjustment 	 ARRC Selected ISDA Fallback Issuer Selected 	
Syndi- cated Loans ²	Hardwire approach	 Provides clarity and consistency by using clear, observable triggers and successor rates with Adjustment adjustments and obviates the need for seeking consent for an amendment in many cases Includes an additional "Early Opt-in Trigger" to leverage syndicated loans' natural flexibility to reduce risk by reducing the inventory of LIBOR-based loans prior to discontinuation 	 Cessation and representativeness triggers detailed above Early Opt-in Trigger Notification by the Administrative Agent that at least [X] currently outstanding U.S. dollar-denominated syndicated credit facilities at such time contain Term SOFR plus a Benchmark Replacement Adjustment The joint election by the Administrative Agent, the Borrower and the Required Lenders that an Early Opt-in Election has occurred 	 In arrears or advance Flexibility built into language to reflect evolving market conventions (e.g., lookback vs. lockout) Option for market participants to 	 ARRC Selected ISDA Fallback Borrower and Administrative Agent Selected 	
	Amend- ment approach	 All decisions about successor rate and adjustment will be made in the future. This may be appropriate before market has further visibility into replacement rates Includes an additional "Early Opt-in Trigger" for same reason as the hardwire approach 	 Cessation and representativeness triggers detailed above Early Opt-in Trigger Determination that U.S. dollar-denominated syndicated credit facilities are being executed or amended, as applicable, to incorporate or adopt a new benchmark interest rate to replace LIBOR The election by the Administrative Agent or by the Required Lenders to declare that an Early 	convention	The borrower and the administrative agent select an adjustment, considering any recommendation by the Relevant Governmental Body or any evolving or then prevailing market convention	

Opt-in Election has occurred



ARRC Recommended Fallback Language

Floating Rate Notes¹

Description

 Recommended language that can voluntarily be incorporated into documentation for new FRNs

Triggers

- Public statement by Benchmark administrator (IBA) or a supervisory governmental authority (FCA, FED, bankruptcy/resolution court with jurisdiction over the administrator) that they will discontinue the Benchmark
 - Replacement date would be cessation date
- Public statement by the regulatory supervisor for the administrator of the Benchmark announcing that the Benchmark is no longer representative

Replacement Rate Waterfall

Fallback 1

Interpolated LIBOR

Fallback 2

Fallback 3

Term SOFR + Benchmark Replacement Adjustment

Compounded SOFR +

Benchmark Replacement Adjustment

- In arrears
- Flexibility built into language to reflect evolving market conventions (e.g., lookback vs. lockout)
- Option for market participants to change to "Simple Average SOFR"

Fallback 4

Fallback 5

Replacement rate recommended by Relevant Governmental Body

- + Benchmark Replacement Adjustment
- ISDA Fallback Rate + Benchmark Replacement Adjustment

Fallback 6

Issuer Selected Rate + Benchmark Replacement Adjustment

Benchmark Replacement Adjustment Waterfall

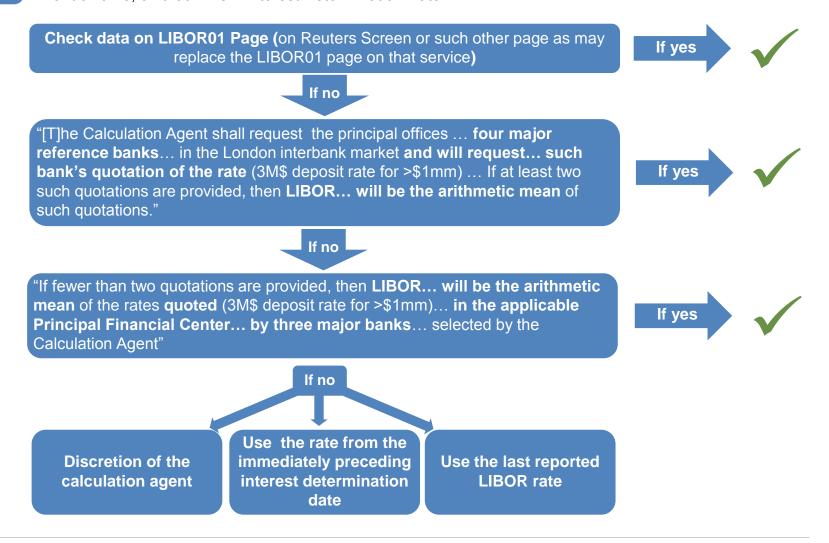
- ARRC Selected Adjustment
- ISDA Fallback Adjustment²
- Issuer Selected Adjustment



Common FRN Fallback Language Sequence

Original Floating Rate

"LIBOR will be the rate for deposits... commencing on the second London Business Day immediately following that LIBOR Interest Determination Date, that appears on the LIBOR Page... as of 11:00 A.M., London time. on that LIBOR Interest Determination Date."





ARRC Recommended Fallback Language

Syndicated Loans¹

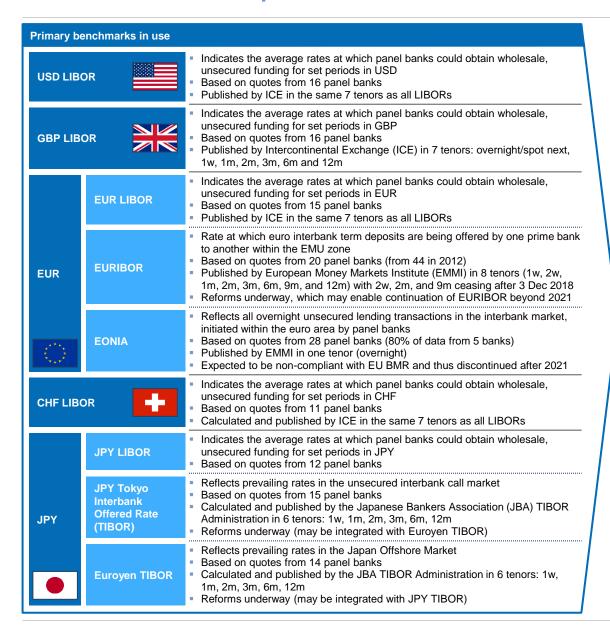
Benchmark Replacement Description Replacement Rate Adjustment Triggers Recommended language that can Public statement by Benchmark administrator ■ Term SOFR + Benchmark Replacement voluntarily be incorporated into (IBA) or a supervisory governmental authority Adjustment documentation for new syndicated (FCA, FED, bankruptcy/resolution court with jurisdiction over the administrator) that they will loans discontinue the Benchmark Next Available Term SOFR + Uses clear, observable triggers Benchmark Replacement Adjustment Replacement date would be cessation date ARRC Selected and successor rates with spread adjustments, including an Adjustment Public statement by the regulatory supervisor for additional "Early Opt-in the administrator of the Benchmark announcing Compounded SOFR + Benchmark Trigger" that the Benchmark is no longer representative Replacement Adjustment **ISDA** Fallback Hardwired - In arrears or advance Adjustment Early Opt-in Trigger approach Flexibility built into language to reflect Notification by the Administrative Agent that at evolving market conventions (e.g., least [X] currently outstanding U.S. dollarlookback vs. lockout) denominated syndicated credit facilities at such time contain Term SOFR plus a Option for market participants to Benchmark Replacement Adjustment change to "Simple Average SOFR" The joint election by the Administrative Agent, the Borrower and the Required Lenders **Borrower and Administrative Agent** Borrower and Administrative that an Early Opt-in Election has occurred Selected Rate + Benchmark **Agent Selected Adjustment** Replacement Adjustment Recommended language that can • Public statement by Benchmark administrator The borrower and the administrative The borrower and the voluntarily be incorporated into (IBA) or a supervisory governmental authority agent select a successor rate (which administrative agent select a documentation for new syndicated (FCA, FED, bankruptcy/resolution court with may, but need not, be a SOFR term rate) Benchmark Replacement jurisdiction over the administrator) that they will adjustment, considering any loans Due consideration given to any discontinue the Benchmark recommendation by the recommendation by the Relevant All decisions about successor rate **Relevant Governmental Governmental Body or any** Replacement date would be cessation date and adjustment will be made in Body or any evolving or evolving or then prevailing market the future Public statement by the regulatory supervisor for then prevailing market convention the administrator of the Benchmark announcing Includes an additional "Early convention that the Benchmark is no longer representative **Amendment Opt-in Trigger**" approach Early Opt-in Trigger Determination that U.S. dollar-denominated syndicated credit facilities are being executed or amended, as applicable, to incorporate or adopt a new benchmark interest rate to replace LIBOR The election by the Administrative Agent or by the Required Lenders to declare that an Early Opt-in Election has occurred

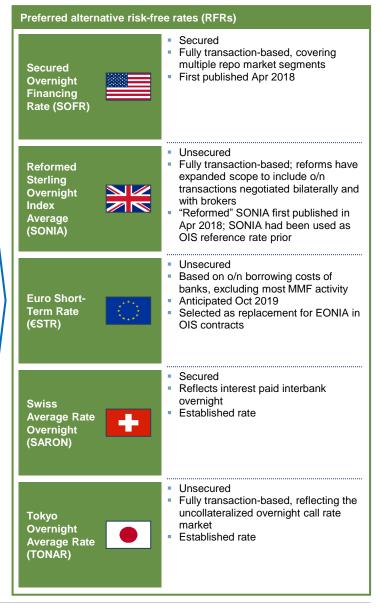
Goldman Contents

- LIBOR transition overview
- 2. Industry consultations and regulatory requests
- 3. Alternative risk-free rates (RFRs) by currency
- 4. Ameribor and ICE USD Bank Yield Index
- 5. Market activity
- 6. Regulatory and policy developments



Overview of changes to global benchmark landscape







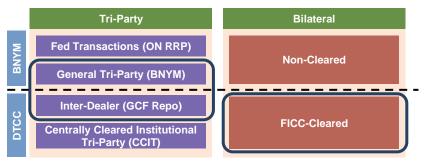
What is SOFR?



Secured Overnight Finance Rate (SOFR) - USD LIBOR alternative recommended by ARRC

- Volume-weighted median of transaction-level tri-party repo data collected from the Bank of New York Mellon (BNYM) and the Depository Trust and Clearing Corporation (DTCC):
 - Tri-party Treasury general collateral repo transactions cleared and settled by Bank of New York Mellon, excluding repo transactions made through the Fixed Income Clearing Corporation General Collateral Financing repo market (FICC GCF), and excluding transactions in which the Federal Reserve is a counterparty
 - Tri-party Treasury general collateral repo transactions made through the FICC GCF repo market, for which FICC acts as central counterparty
 - Bilateral Treasury repo transactions cleared through the FICC Delivery-versus-Payment service

Calculation and administration



- Based on real and observable underlying repo transactions (\$800B market) producing a stable, reliable and accurate reference rate
- Published daily at 8 am ET based on the prior day's trading activity
- Daily survey of primary dealers' overnight repo borrowing will act as a potential contingency data source
- Subject to extensive oversight, including regular review by oversight bodies and comprehensive Ethics and Conflicts of Interest policies for staff

Characteristics

- Secured
- Fully transaction-based
- Encompasses a robust underlying market
- Overnight, nearly risk-free reference rate that correlates closely with other money market rates
- Covers multiple repo market segments allowing for future market evolution

Key milestones

- First published on 3rd April 2018 based on the data for the prior day
- Fannie Mae issued the first SOFR-linked security on 26th July 2018 and the transaction was well received by the market and investors
- An index for SOFR swaps has been built and forward curves have also been developed to be used for discounting purposes
- With the futures market quoted out to 2yr, the rate is organically being adopted by the broader market

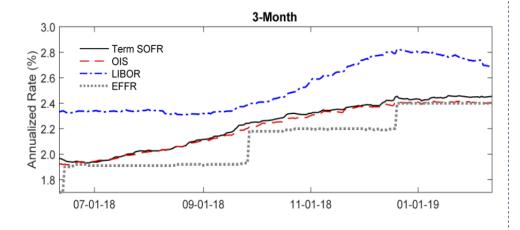


Indicative forward-looking SOFR term rates¹

Description, methodology and potential future uses

Background to the indicative term rate

- Two Fed economists introduced an approach to inferring indicative forward-looking SOFR term rates
- The rates they approximate are conceptually similar to the term LIBOR rates that are currently in use
- Their approach uses transaction prices for SOFR futures contracts to infer forward interest rates
- The derived term rates are encouraging
 - Term rates are less volatile than the overnight rate
 - Term SOFR rates closely track Fed Funds OIS rates
 - FOMC's September and December rate hikes were anticipated by SOFR futures markets
- Their approach and the rates they have indicated are intended for informational purposes only



Calculation methodology

- The rates are underpinned by end-of-day CME-traded SOFR futures contracts
- The model uses one-month and three-month futures contracts to estimate term rates up to six months out, as it is constrained by currently traded instruments and volumes
- The model makes simplifying assumptions to pin down expected forward rate paths by estimating the size of rate changes on a small number of fixed dates:
 - Expected forward SOFR rates potentially jump up or down on scheduled Federal Open Market Committee (FOMC) policy rate announcement dates
 - Expected forward SOFR rates remain constant between meeting dates
- The size and direction of forward rate jumps on future FOMC announcement dates is estimated by using the observed prices of derivatives whose settlement value depends on the forward rate path
- To estimate forward rates out to a specific horizon, the approach observes prices for several contracts with settlement windows collectively spanning the time horizon

Potential future uses

- Given sufficient market liquidity, the approach could
 - Estimate SOFR term rates for tenors longer than six months
 - Leverage intraday prices over a narrow trading window
 - Integrate prices from futures contracts beyond CME, to include ICE, other exchanges, and OTC swaps
 - Weight contracts by measures of market depth or trading volume
- These timely prices would make the forward-looking term rates more appropriate for commercial contracts

1 Federal Reserve, "Indicative Forward-Looking SOFR Term Rates." https://www.federalreserve.gov/econres/notes/feds-notes/indicative-forward-looking-sofr-term-rates-20190419.htm



SOFR: ARRC Paced Transition Plan and anticipated vs. actual timing



2020 - 20212018 - 2019 **Term rate** By year-end 2021: **CCP** changes Creation of a forward-looking 2021 Q1: CCPs no term reference rate New/modified swap longer accept new swap based on SOFRcontracts contracts for clearing derivatives markets with EFFR as PAI and **Cleared OIS 2020 Q1: CCPs ARRC** once liquidity has discounting, except to begin allowing **Paced 2019 Q1:** Trading developed close out or reduce Bilateral trading market participants a Transibegins in cleared sufficiently to outstanding risk in choice between tion produce a robust OIS that reference By year-end 2018: legacy contracts that clearing new or Plan Infrastructure new rate in the rate use EFFR as PAI/ Trading begins in modified swap current (EFFR) PAI futures and/or discounting. Existing April 3. 2018: New contracts environment contracts using EFFR bilateral, un-cleared York Fed/ OFR (benchmarked to as PAI/ discounting OIS that reference begins publishing EFFR, LIBOR, and SOFR continue to exist in the SOFR SOFR) into the same pool, but would current PAI/ roll off over time as they discounting mature or are closed out environment or one that uses SOFR 2018 H2: May 7, 2018: July 18, 2018: October 1, 2018: Infrastructure for CME begins to LCH begins clearing CME begins clearing

Comple -ted steps Infrastructure for futures and/or OIS trading in SOFR put in place by ARRC members (completed as anticipated) CME begins to publish SOFR futures (completed earlier than anticipated)

LCH begins clearing SOFR swaps (completed earlier than anticipated)

October 1, 2018:

CME begins clearing SOFR swaps (completed earlier than anticipated) SOFR swaps using SOFR PAI/ discounting (completed earlier than anticipated)



What is reformed SONIA?



Reformed Sterling Overnight Index Average (SONIA) – GBP LIBOR alternative recommended by Sterling WG

- Widely used interest rate benchmark and the reference rate for sterling Overnight Indexed Swaps (OIS)
- Defined as the measure of the rate at which interest is paid on sterling short-term wholesale funds in circumstances where credit, liquidity and other risks are minimal
- Measured as the trimmed mean of interest rates paid on eligible sterling denominated deposit transactions (unsecured transactions of one business day maturity greater than or equal to 25MM GBP reported to the Bank's Sterling Money Market daily data collections)
- Published daily at 9 am ET based on the prior day's trading activity
- Extensive oversight, including governance arrangements in line with international regulatory best practice for benchmark administration:

Calculation and administration

The Bank as Administrator of SONIA Deputy governor of Markets and Banking is responsible under Senior Manager's Regime Fed Transactions (ON RRP) Second line of defence Third line of defence Day-to-day activities undertaken A central Bank-wide risk function Internal and External Auditors across Markets and Statistics, and a compliance division independently and objectively with appropriate segregation of provide independent forwardevaluate internal controls, risk duties looking assessment and management and governance challenge of risks across processes operations and business areas

Characteristics

- Viable even with lower transactional volumes should there be any material structural changes
- Conceptually straightforward and relatively stable underlying market
- Overnight, unsecured and nearly risk-free reference rate that has a high correlation with the Bank rate
- Already used as a reference rate for sterling OIS, enables faster progress towards adoption

Key milestones

- Began March 1997 and managed by Bank of England since April 2016
- "Reformed" SONIA captures several reforms implemented on 23rd April 2018 (after multiple rounds of BoE consultations):
 - BoE assumed end-to-end administration of SONIA (incl. calculation, publication) from the Wholesale Market Brokers Association (WMBA)
 - Inputs to SONIA broadened to include overnight unsecured transactions negotiated bilaterally as well as those arranged through brokers
 - Methodology changed to a volume-weighted trimmed mean (previously an untrimmed weighted average)
 - Publication time changed to 9am on the following London business day, from 6pm on the same day

Confidential
SOURCE: Bank of England

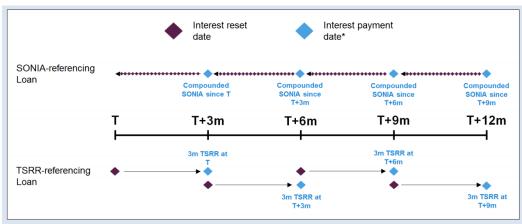


Term SONIA Reference Rates (TSRRs)



Sterling WG Consultation on TSRRs

- The Working Group on Sterling Risk-Free Reference Rates (Sterling WG) launched a consultation on TSRRs in July 2018 seeking "feedback on practical recommendations aimed at catalysing the development of TSRRs", which the WG anticipates could be available in H2 2019
- The consultation requests feedback around the following:
 - Sources of demand for TSRRs across different use cases;
 - SONIA derivative markets which could be used as the basis for TSRR price discovery;
 - Potential data sources and methodologies which could be used to construct TSRRs; and
 - Next steps for market participants to progress the development of TSRRs
- Example of interest rate payments using SONIA (an overnight rate) versus a TSRR (term rate), for a loan product:



*In practice, the last daily interest reset date would be a number of days (between 2 to 5 days) before the interest payment date to allow time for calculation and settlement.

Summary of TSRR Consultation Results

- The Sterling WG published a summary of the 45 responses received as part of the consultation in November 2018
- Primary conclusions from the responses:
 - A TSRR could facilitate the transition in certain cash market segments
 - Current SONIA futures markets are capable of facilitating price discovery, particularly if OIS swaps contracts are considered alongside as additional inputs
 - TSRRs would benefit from further growth in OIS and SONIA futures markets
 - Appropriate governance and controls are required, including greater transparency and verifiable quotes and publication by a trusted central authority (e.g., central bank)
 - Avoiding systematic TSRR usage in derivatives markets will be essential – a majority of respondents (mostly banks) noted the impact on OIS liquidity and/or inhibited market growth that could result
 - Consistency across currencies and cooperation across jurisdictions is desirable
- Beyond the explicit scope of the consultation, the option of a temporary TSRR was raised as a way to mitigate fragmentation risks



European Benchmarks Regulation (BMR): Impact and developments



Primary rate(s) impacted



EURIBOR



EONIA





Yet to occur

2018 (all)

EMMI conducts stakeholder consultations and conducts impact assessment on the proposed hybrid EURIBOR methodology

2019-2021 (all)

EMMI submits to the Belgian FSMA its application as administrator of the EURIBOR benchmark, in case EMMI has grounds to consider the benchmark compliant

May 2017

EMMI announces that its plan to move from the current quotebased methodology for EURIBOR to a transaction-based methodology is not feasible given limited transactions; hybrid methodology to be developed at a later date

1 Jan 2018

BMR effective date benchmark users required to create and maintain robust benchmark contingency plans and reflect them in new contracts

Feb 2018

EMMI states that EONIA's compliance with BMR by 1 January 2020 "cannot be warranted"

21 Sep 2018

Three EU MEPs propose an amendment to the European Supervisory Authorities (ESA) review text that would allow a twoyear extension to the BMR deadline for benchmarks deemed critical

13 Dec 2018

EU Parliament approves text that extends the BMR transition period for critical benchmarks (including EURIBOR and EONIA) through year-end 2021; amendment must be confirmed by European Council of EU member governments before May 2019

Oct 2019

€STR EMMI to publication begins (expected, at the latest)

implement new hybrid

Q4 2019

methodology for EURIBOR (expected, at the latest)

8 June 2016

EU Benchmarks Regulation (BMR) establishes a harmonized regulatory framework that imposes conditions on benchmark contributors and administrators

Sep 2017

Working group on euro riskfree rates ("euro WG") established by the ECB, together with FSMA, ESMA, and the European Commission

EURIBOR hybrid methodology development period

H2 2017

26 Feb 2018

Inaugural meeting of the euro WG

13 Sep 2018

Euro WG recommends that €STR be used as the RFR for the euro area (replacement for EONIA. and potentially EURIBOR), and requests that the European Commission (EC) extend the transition period for RFR transition by 3 vears (in line with expected LIBOR cessation at yearend 2021)

25 Sep 2018

Speech by Benoit Coreure of the ECB. emphasizing that "new benchmark measures need to be in place by 1 January 2020"

3 Dec 2018

Panel banks' **EURIBOR** rate submissions no longer published; cessation of 2 week, 2 months, and 9 months **EURIBOR** tenors

25 Feb 2019

Political agreement reached to extend the EU BMR deadline by 2 years to Dec 2021 for critical and third country benchmarks. The extension has been attached to the lowcarbon benchmarks legislation.

Next steps include to finalizing the relevant legislative provisions, which will need to be formally adopted by the European Parliament and Council before this enters into force.

31 Dec 2021

Extended deadline for BMR compliance for critical benchmarks and third country benchmarks (the additional time given for third country benchmarks to allow for working with non-EU regulators). Deadline has to be adopted by the European Parliament and Council

BMR requirements for benchmark users:

- Create and maintain a "robust" benchmark contingency plan which must be reflected in contracts with clients and made available to competent authorities upon request
- Subject to the transition period (1/1/2018 12/31/2019 for non-critical benchmarks, 1/1/2018 12/31/2021 for critical benchmarks) and hardship exceptions, only use benchmarks that are listed in the ESMA register or provided by administrators that are listed in the ESMA register



Comparison: Current EUR benchmark rates vs. €STR



Benchmark		Total outstanding notional (\$T)	Administrator(s)	Description of rate
Current	EURIBOR	150	 Administrated by European Money Markets Institute (EMMI) Global Rate Setting Systems (GRSS) acts as calculation agent 	 Rate at which euro interbank term deposits are offered by one prime bank to another within the EMU zone Reliant on a panel of 20 quoting banks (from 44 in 2012) Unsecured rate currently calculated for 5 tenors: 1w, 1m, 3m, 6m, and 12m (2w, 2m, and 9m tenors discontinued as of 3 Dec 2018) Reforms by EMMI (including development of a hybrid methodology) underway, with the expectation that reformed EURIBOR will be compliant with the EU BMR by the extended deadline of 1 Jan 2022
	EONIA	25	 Administered by EMMI ECB acts as calculation agent 	 An effective overnight rate computed as a weighted average of all overnight unsecured lending transactions in the interbank market, initiated within the euro area by the contributing panel banks Reliant on a panel of 28 quoting banks (with 80% of transaction data coming from 5 banks) Unsecured overnight rate (one tenor) Anticipated to no longer have approved benchmark status under the EU BMR beyond year-end 2021
	EUR LIBOR	2	 Administered by Intercontinental Exchange (ICE), specifically the ICE Benchmark Administration (IBA) 	 Indicates the average rates at which panel banks could obtain wholesale, unsecured funding for set periods in EUR After transition to Waterfall Methodology (Q1 2019), will be anchored in transactions to the greatest extent possible, but still reliant on a panel of 15 quoting banks Unsecured rate produced for 7 tenors: overnight/spot next, 1w, 1m, 2m, 3m, 6m and 12m
New (expected Oct 2019)	€STR		 Will be administered by the ECB 	 Reflects wholesale euro unsecured overnight borrowing costs of euro area banks, based entirely on actual individual transactions in euro that are reported by banks in accordance with the ECB's money market statistical reporting (MMSR) Based upon transactions between 52 banks with volumes of ~30B EUR per day Unsecured overnight rate (one tenor)



What is €STR?



Euro Short-Term Rate (€STR) – EUR LIBOR, EURIBOR alternative recommended by Euro WG

Calculation and administration

- Calculated for each business day as a volume-weighted trimmed mean rounded to the third decimal
- Calculations will be based entirely on actual individual transactions in euro that are reported by banks in accordance with the ECB's money market statistical reporting (MMSR)
- Based upon transactions between 52 banks, with volumes of ~30B EUR per day
 - Excludes Money Market Fund (MMF) activity
 - Includes deposits but excludes CP/CD transaction (therefore "some" MMF activity will be captured)
- The rate will be available by 09:00 CET on each TARGET2 business day, based on actual individual transactions from the previous day

Characteristics

- Reflects wholesale euro unsecured overnight borrowing costs of euro area banks not as broad as SOFR in the transactions it captures
- Meets requirements laid out in the EU Benchmarks Regulation (BMR), effective January 2018 and established in response to the LIBOR and EURIBOR scandals
 - EU Benchmarks Regulation Group created to bring stability, accuracy and integrity back to benchmarks
 - "Article 28(2) of the European Benchmarks Regulation requires users to plan for cessation of any benchmark and reflect such plan in their contracts."

Key milestones

- Recommended by the working group on Euro risk-free rates as its preferred alternative euro risk-free rate and replacement for EONIA
- Will be published by October 2019
- Usage of benchmarks not compliant with the EU BMR will be restricted from 1 Jan 2020; the transition period for critical benchmarks, including EURIBOR and EONIA, was extended through 31 December 2021

¹ European Securities and Markets Authority (ESMA)



What is SARON?



Swiss Average Rate Overnight (SARON) - CHF LIBOR alternative recommended by the National WG on CHF Reference Rates

Calculation and administration

- Overnight interest rate average referencing the Swiss Franc interbank repo market, launched by the Swiss National Bank (SNB) in cooperation with SIX Swiss Exchange
- Based on concluded transactions and trade quotes posted on the SIX Repo trading platform, provided they lie within
 the parameters of the quote filter (parameterized in a way that limits the possibilities for manipulation)
- Continually calculated in real time and published every ten minutes, with fixings conducted three times a day (at 12 pm, 4 pm and 6 pm) to serve as a reference reading for derivative financial products and the valuation of financial assets
- Has become the standard for interbank deposits, remuneration of collateral and discounting
- Under the surveillance of SIX Swiss Exchange and regulated under the Swiss Financial Market Act (FMIA)
 - Index Commission for the Swiss Reference Rates serves as an advisory and oversight panel
 - Compliant with the IOSCO¹ Principles for Financial Benchmarks

Characteristics

- Considerably lower volatility compared to reference rates based on the unsecured money market
- Risk-neutral benchmark particularly suitable for secured loans due to the negligible counterparty and liquidity risks
- Calculated on concluded transactions and binding quotes on a regulated trading platform
- Use of quote filter limits the possibilities for manipulation to an absolute minimum
- Historical data does not require a license and is publicly available; current data can be obtained via all standard data vendors or directly from SIX Swiss Exchange

Key milestones

- Replaced the previously used repo overnight index (SNB) of 5th August 2009
- Replaced TOIS (Tomorrow/Next Overnight Indexed Swaps) as of 29th December 2017
- Clearing of SARON swaps is already offered by major clearing houses

1 International Organization of Securities Commissions



What is TONAR?



Tokyo Overnight Average Rate (TONAR) - JPY LIBOR, TIBOR, Euroyen TIBOR alternative recommended by Study Group on RFRs

Calculation and administration

- Transaction-based benchmark for the uncollateralized overnight call rate using information provided by money market brokers, calculated and published by the Bank of Japan (BOJ)
- Methodology:
 - The volume-weighted average call rate is the average call rate weighted by the volume of the transactions corresponding to each rate
 - The rate is calculated by dividing the sum of the product of each transaction volume and the corresponding rate by the sum of the overall transaction volumes, based on data submitted by information providers (Ueda Yagi Tanshi Co., Ltd.; Central Tanshi Co., Ltd.; The Tokyo Tanshi Co., Ltd.)
 - The maximum (minimum) rate is the highest (lowest) rate of the maximum (minimum) rates submitted by the information providers
- A provisional result is published on the evening (at 17:15 JST, except on the last business day of the month when it is 18:15 JST) of the period start; the final result is published in the morning (10:00 JST) of the end date

Characteristics

- Unsecured overnight rate with considerable transaction volume and a diversity of trading participants
- Currently used:
 - As a reference rate for OIS
 - In calculating interest payments on JPY cash collateral in a Credit Support Annex (CSA) for derivatives transactions
 - By the Japan Securities Clearing Corporation (the central clearing organization for JPY IRS) calculation of interest payments on variation margin

Key milestones

- Study Group on risk-free reference rates has been working on a Japanese yen nearly risk-free benchmark rate since April 2015
- TONAR was identified as the preferred alternative RFR in Japan in December 2016

1 International Organization of Securities Commissions



What is happening in other currencies?

Australia, Brazil, Canada, Hong Kong, Mexico, Singapore, and South Africa have all progressed their plans to reform their rates based upon the recommendations made in the FSB's 2014 Reforming Major Interest Rate Benchmarks IBORs in these jurisdictions include: AUD Bank Bill Swap Rate (BBSW) Existing benchmarks Brazil overnight interbank offered rate (DI rate) impacted by transition Canadian Dollar Offered Rate (CDOR) Hong Kong Interbank Offered Rate (HIBOR) Mexico's Interbank Equilibrium Interest Rate (TIIE) Singapore Interbank Offered Rate (SIBOR) Johannesburg Interbank Average Rate (JIBAR) Preferred alternative RFRs already selected include: AUD – RBA Cash Rate (current OIS rate) BRL – Selic rate (overnight govt't repo transactions) CORRA – Canadian overnight repo rate average **Alternative RFRs proposed** In other jurisdictions, choice of RFRs not yet made HKD – Weighing different options (e.g., HONIA) MXN – Considering 3 options (2 overnight gov't repo) SGD - Considering RFR alternatives for derivs ZAR – Consulting on proposals for RFRs CAD – Canadian Alternative Reference Rate WG created in March to develop a robust term RFR (enhanced CORRA) to co-exist with CDOR Hong Kong Treasury Markets Association (TMA) Market Practices Committee – industry working group established by the HK TMA in preparation for the transition **Industry-regulatory working** Banco de Mexico (BdM) creating Mexican Bankers Association working group group efforts Association of Banks in Singapore-Singapore FX Market Comm. Working group facilitating SIBOR reforms South African Reserve Bank (SARB) established a joint public and private Market Practitioners Group (MPG) Less formal industry-regulatory interactions in other jurisdictions In Australia and Canada, authorities support a multiple-rate approach, for which infrastructure is already in place **Industry & market** ■ In Brazil, the Selic rate has been calculated since 1986 and a underlies floating-rate Treasury bonds and some Central developments Bank market instruments; futures liquidity to be developed In other jurisdictions, reforms to existing benchmarks and/or consideration of alternatives are underway

Goldman Contents

- LIBOR transition overview
- 2. Industry consultations and regulatory requests
- 3. Alternative risk-free rates (RFRs) by currency
- 4. Ameribor and ICE USD Bank Yield Index
- 5. Market activity
- 6. Regulatory and policy developments



What is Ameribor – Description & comparison to SOFR

- Ameribor is a new USD-denominated interbank interest rate reflecting the borrowing rates paid by members of the American Financial Exchange (AFX), a self-regulated exchange that include 101 U.S. registered financial institutions between \$500 million and \$150 billion in assets
- Ameribor is a transaction-based short-term interest rate based on actual prices paid for loans executed between small and mid-sized U.S. depositories on the AFX Electronic Trading System, and is published in two tenors:
 - The Overnight rate is calculated using the weighted average daily volume for all transactions in the AFX overnight unsecured markets
 - The 30 Day rate is calculated using the 30 trading day rolling average of the weighted average daily volume in the AFX overnight unsecured markets
 - Both tenors are denoted as a 360-day annualized percentage rate up to the fifth decimal
- A key difference between Ameribor and SOFR is that the former is unsecured, resulting in a roughly 15 basis point spread to both LIBOR and SOFR, as well as the liquidity of transactions underlying the rates SOFR is supported by \$850B in daily repo transactions, compared to \$15B in loan principal monthly for Ameribor
 - Regional and other smaller banks may find their borrowing costs more accurately reflected in the unsecured Ameribor than in SOFR
 - It is unclear whether Ameribor will be broadly adopted by a range of market participants given uncertainty around FASB hedge accounting designation and whether the ARRC would support the rate for widespread use
- ServisFirst Bank (an Alabama-based commercial lender with \$7 billion in assets) made the first loan referencing in Ameribor in September 2018 to a car dealer in Tennessee and selected the benchmark rate because "it's reflective of our cost of funds," according to CEO Tom Broughton



US Dollar ICE Bank Yield Index

Description and methodology

Description / rationale¹

- ICE has introduced a preliminary methodology for a new interest rate
- It is intended to measure yields at which investors are willing to invest US dollar funds in large, internationally active banks on a wholesale, unsecured basis
- ICE expects the index to be well-suited for cash markets since it will:
 - Incorporate an average bank's arms length funding costs
 - Be linked to the average cost of funds of large banks
 - Result in forward-looking tenors (proposed one, three and six-month)

Calculation methodology¹

• The index will be underpinned entirely by transaction data representing short-term, unsecured bank investment yields

Wholesale primary

market

market

Secondary

- Transactions included Inter-banks deposits
- Institutional certificates of deposit

Secondary market bond

Commercial paper

transactions

Data source

Data sourced daily from 13 large, internationally active

- **100%**
- banks
- FINRA TRACE data on issuances by 36 eligible issuer banks
- 50% since transactions tend to be of smaller size

Weighting adjustment

for each transaction

- Transactions will be filtered by a number of criteria (e.g., transaction type, counterparty, location, size)
- Eligible transactions will be sorted by days to maturity. Data from previous days would be included if there is not enough number of transactions (included in the calculation at a lower weight)
- All eligible weighted transactions allocated to each maturity range will be used to plot a daily yield curve with a time horizon of up to one year

Potential risks/shortcomings²

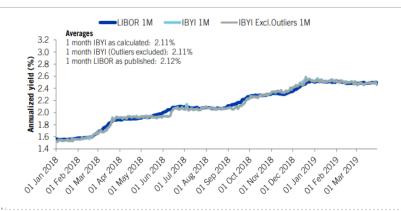
- Permanency: Reliant on panel banks submitting transaction data and it is uncertain if panel banks would submit data beyond 2021
- Reliability: Unclear how the rate would behave in times of market stress; its reliance on lagged data and relatively small number of underlying transactions may introduce volatility in turbulent markets
- Representativeness: Back testing shows periods of divergence from LIBOR, potentially due to wide universe of underlying transactions and outsized impact of small trades
- Usefulness: Unlikely to be eligible as a hedge accounting benchmark, since it is not a risk free rate



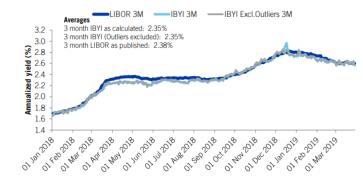
US Dollar ICE Bank Yield Index

Historical performance and next steps

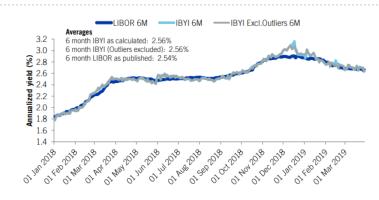
U.S. Dollar ICE Bank Yield Index: 1M



U.S. Dollar ICE Bank Yield Index: 3M



U.S. Dollar ICE Bank Yield Index: 6M



Next steps:

- ICE is seeking feedback on the index and its methodology from all stakeholders, and in particular cash market participants. Feedback period has been extended from an initial deadline of March 31st to May 31st
- Initial feedback received centered around the criteria for identifying eligible transactions, weightings of primary and secondary data, the yield curve methodology, and contingencies when insufficient data is available
- In light of this feedback, ICE published an update to its white paper providing more detailed information regarding its proposals
- If supported, ICE intends to collate and review all responses and refine the index, test throughout 2019 and launch the index and commence publication during the first quarter of 2020

Goldman Sachs Contents

- LIBOR transition overview
- 2. Industry consultations and regulatory requests
- 3. Alternative risk-free rates (RFRs) by currency
- 4. Ameribor and ICE USD Bank Yield Index
- 5. Market activity
- 6. Regulatory and policy developments



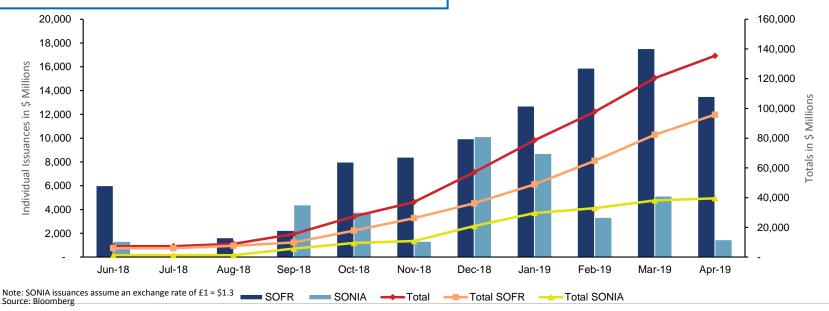
Capital Markets

SOFR summary statistics and highlights:

- Before November, all deals besides the MTA remarketing had maturities of 2 years or less
- GSE deals account for ~3/4 of all SOFR issuance to date
 - Fannie Mae issued nearly half of that share
 - FHLB has announced a SOFR credit advance program, offering maturity up to 120 months
- MTA was the first Municipal SOFR deal
- African Development Bank issued the first green SOFR bond
- European Investment Bank issued the first compounded SOFR deal
- Mizuho Bank New York Branch issued a SOFR linked floating rate CD which is the first such product by a Japanese Bank serving a US institutional investor base
- Citi issued a \$1bn 2yr SOFR deal in early March

SONIA summary statistics and highlights:

- Longer-term issuance, with a 3-5 year maturity for most (excluding securitization)
- European Investment Bank issued the first ever 'reformed SONIA' deal
- FMS (non-supranational SSA) issued the first Sonia-linked transaction
- Elland RMBS deal by Lloyds, backed by Bank of Scotland-originated residential mortgage loans, marks the first securitization referencing SONIA
- Lloyds & Santander issued the first and second SONIA linked covered bonds



Confidential
SOURCE: Bloomberg



Exchange traded contracts referencing LIBOR alternatives – SOFR and SONIA

Reference rate	Contracts traded	Daily volume ¹ , # of contracts	Open interest, # of contracts	Exchange		
	1-month SOFR futures	7,706	63,183	⊕ CME Group		
SOFP	 3-month SOFR futures² 	7,599	62,306	CME Group		
SOFR	1-month SOFR index futures	1,075	3,196			
	3-month SOFR index futures	504	3,451	L ICE FUTURES EUROPE		
	CurveGlobal 3-month SONIA futures	1,370	56,681	London Stock Exchange Group		
	1-month SONIA index futures	40	12,346			
SONIA	 3-month SONIA index futures³ 	3,003	27,897	ICE FUTURES EUROPE		
	Quarterly IMM SONIA futures	1,446	13,788	CME Group		
	MPC SONIA futures	0	1,440	→ ⊕ CME Group		

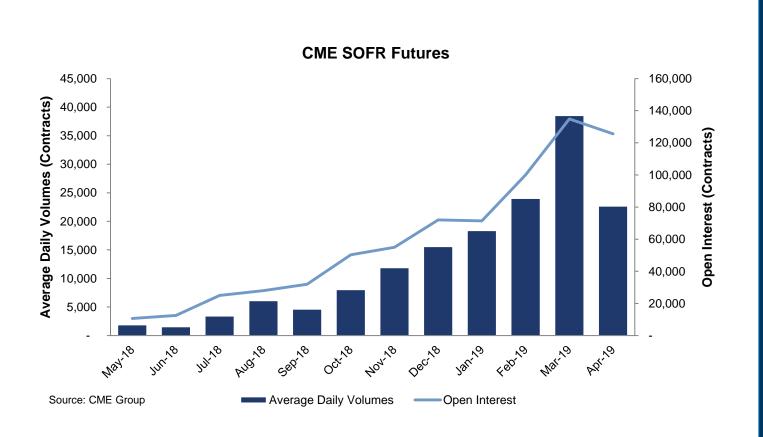
^{1.} All data as of trade date 29 April 2019

^{2.} Inter-commodity spreads (ICS) offered by CME Group include: 1m SOFR/3m SOFR, 1m SOFR/30-day FF, 3m SOFR/Eurodollar, 30-day FF/3m SOFR

^{3.} Inter-contract spread offered by ICE: 3m SONIA/Short Sterling



Exchange traded contracts referencing LIBOR alternatives – SOFR and SONIA

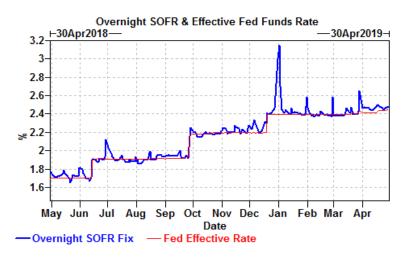


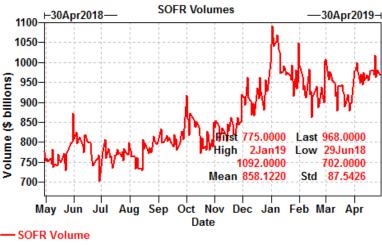
- SOFR open interest futures at CME have surpassed 100k contracts on 19
 February 2019. This represents 99% growth since 3
 January 2019.
- \$3.3 Trillion in notional has traded (through 20 February), representing \$51 million in DV01 risk transfer since launch on May 7, 2018.
- Average daily volume exceeds 38k contracts/day in March.



USD market trends

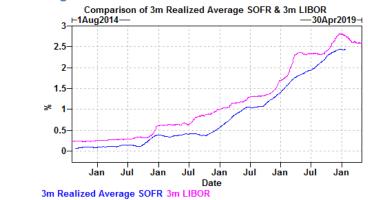
 Volumes and SOFR rate: Around YE, volumes were at all-time highs of \$1,092bn, with the SOFR fix at 315 bps on 2-Jan. On 31-Dec, SOFR transactions were being executed at the 625bp mark (99th percent)









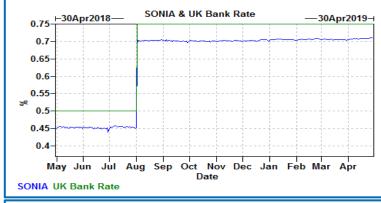


 USD OIS/LIBOR term structure flattened strongly at the end of November on the back of the recent ISDA consultation announcement (i.e., preliminary results suggesting the compounded setting in arrears approach and historical mean/median approach would be selected)





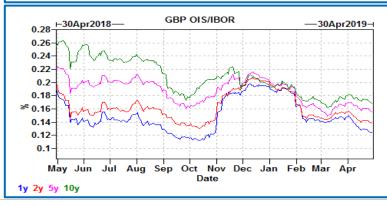
GBP market trends



As shown in the chart at left, SONIA accurately tracks the UK Bank Rate



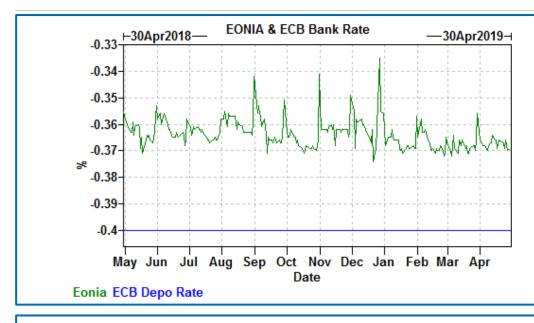
The significant availability of data for SONIA implies that it would be possible to have a long lookback period upon which to base adjustments to SONIA to determine the fallback for GBP LIBOR; however, longer lookback periods may capture some of the extreme volatility exhibited in the crisis period, which may impact credit-spread adjustments



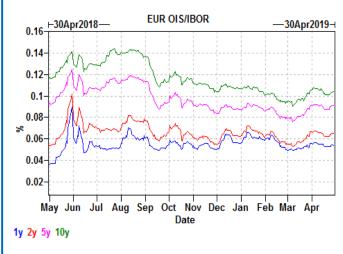
 As with USD, the GBP OIS/LIBOR term structure flattened strongly at the end of November on the back of the recent ISDA consultation announcement (i.e., preliminary results suggesting the compounded setting in arrears approach and historical mean/median approach would be selected)



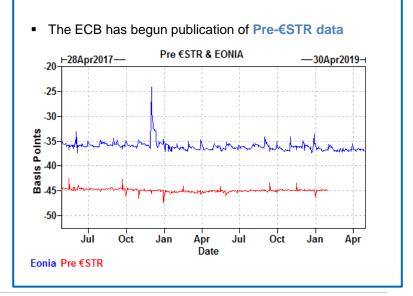
EUR market trends



- €STR is yet to be published, but is expected by October 2019 at the latest; hence, we expect to have an even shorter available time series of data than SOFR on which to base calculations for credit spread adjustments in determining EUR LIBOR, EONIA, and/or EURIBOR fallback rates
- €STR is expected to have a very **stable spread to EONIA**



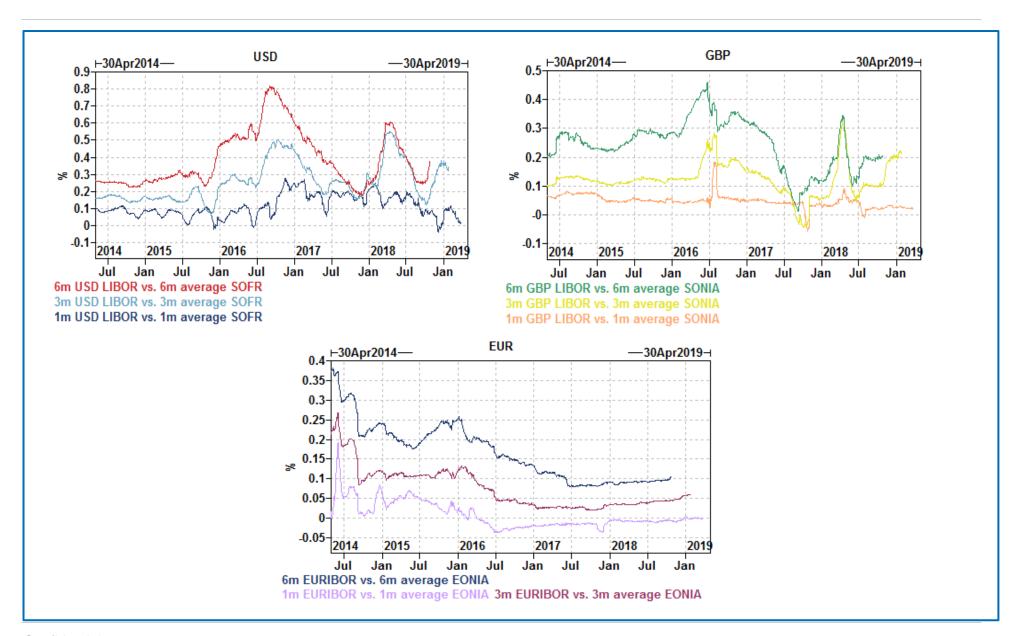
EUR OIS/LIBOR term structure flattened at the end of November on the back of the recent ISDA consultation announcements, though the move was less pronounced than in other currencies





Realized Spreads

In accordance with ISDA's proposed methodology



Goldman Sachs Contents

- LIBOR transition overview
- 2. Industry consultations and regulatory requests
- 3. Alternative risk-free rates (RFRs) by currency
- 4. Ameribor and ICE USD Bank Yield Index
- 5. Market activity
- 6. Regulatory and policy developments



Hedge Accounting: FASB Update Derivatives and Hedging (Topic 815) – Inclusion of SOFR

Details on next page

FASB update

■ Background:

- Topic 815, Derivatives and Hedging, provides guidance on the risks associated with financial assets or liabilities that are permitted to be hedged
- At present, eligible benchmark interest rates are USTs, LIBOR, OIS Rate based on the Fed Funds Effective Rate, and the SIFMA Municipal Swap Rate

■ Update:

- The Fed requested that the OIS rate based on SOFR be considered eligible as a US benchmark interest rate for the purposes of applying hedge accounting under <u>Topic 815</u>
- The Fed and ARRC expressed the importance of including the OIS rate based on SOFR as a benchmark rate for hedge accounting in facilitating broader use of the underlying SOFR rate in the marketplace

Outcome:

 Inclusion of the Secured Overnight Financing Rate (SOFR) and Overnight Index Swap (OIS) Rate as a US benchmark interest rate for hedge accounting purposes under <u>Topic 815</u>

Impacts, risks, and remaining concerns

- Amendments in this Update apply to all entities that elect to apply hedge accounting to benchmark interest rate hedges under Topic 815
- There are several adoption timelines:
 - For entities that have not adopted Updated 2017-12, the amendments in this Update are required to be adopted concurrently with the amendments in Update 2017-12
 - For public business that have already adopted the amendments in Update 2017-12, the amendments are effective for fiscal years beginning after December 15, 2018, and interim periods within those years
 - For non-public entities that have already adopted the amendments in Update 2017-12, the amendments are effective for fiscal years beginning after December 15, 2019, and interim periods within those years
 - Early adoption is permitted in any interim period upon issuance of this Update if an entity already has adopted Update 2017-12
- Risks include changes in fair values or cash flows of existing or forecasted issuances or purchases of fixed-rate financial assets or liabilities attributable to the designated benchmark interest rate (referred to as interest rate risks)
- Announcement could spur: increased deal flows, changes to interest rate risk hedging strategies, and increased market liquidity
- The market has some immediate concerns regarding hedge accounting for LIBOR-based transactions given the transition: whether LIBOR-based interest payments will be considered probable of occurring beyond the anticipated transition, and whether the transition will impact the asserted "effectiveness" of a cash flow hedging relationship
 - These concerns were appeased by comments made by the SEC in December, at least with respect to 2018 reporting
 - It is expected that FASB will find longer-term/ permanent solutions to these concerns in 2019



Hedge Accounting: SEC comments addressing concerns on treatment of LIBOR

Speech by SEC Accounting Staff (Rahim M. Ismail) - December 10, 2018

"Transition Away from LIBOR

[...] The first question related to whether the LIBOR based interest payments identified in cash flow hedge documentation are probable of occurring. In order to apply hedge accounting, the forecasted transaction being hedged, in this case the LIBOR based interest payments, has to be probable of occurring. The stakeholder requested the staff's view on whether registrants could continue to assert that cash flow hedges where the hedged item is documented as LIBOR based interest payments are probable of occurring for variable rate debt whose terms extend beyond the anticipated transition away from LIBOR. The stakeholder shared its view that hedge documentation involving LIBOR based cash flows implicitly considers the rate that would replace LIBOR, thereby allowing an entity to continue to assert that the hedged item is probable of occurring. The staff did not object to this view.

[...] The second question was whether and how the expected transition away for LIBOR would impact the assessment of hedge effectiveness of a cash flow hedge of LIBOR based variable rate debt. In order to apply hedge accounting, a hedge must be assessed as highly effective both on a prospective and retrospective basis. The stakeholder shared its view that, as part of its assessment of hedge effectiveness, an entity could consider an expectation that anticipated changes to LIBOR will impact both the hedged item (e.g., forecasted interest payments on debt) as well as the hedging instrument (e.g., interest rate swap). The stakeholder further asserted that in light of this expectation, the anticipated transition away from LIBOR in and of itself would not impact the effectiveness of the hedge. The staff did not object to this view."

The staff did not object to LIBOR based interest payments being considered probable (a requirement to apply hedge accounting) despite having terms that extend beyond the anticipated transition away from LIBOR

The staff did not object to the expectation that anticipated changes to LIBOR will impact both the hedged item as well as the hedging instrument, which would thereby limit the impact of the transition on the assessment of hedge effectiveness



Hedge Accounting: International Impact (IASB) Proposed Amendments to IFRS Standards

IASB staff proposals (Feb 2019)

■ Background:

- In December 2018, the International Accounting Standards Board (IASB), responsible for the International Financial Reporting Standards (IFRS), decided to add the IBOR Reform and its Effects on Financial Reporting project to its standard-setting program
- The IASB staff published a paper in February 2019 on the topic of issues leading up to IBOR reform, which includes proposed amendments to IFRS standards for specific issues

Proposals made:

- To provide optional relief solely from the effects of IBOR reform uncertainties on the hedge accounting 'highly probable' requirement i.e., if the entity has designated forecast IBOR cash flows, or an IBOR risk component of forecast cash flows, as the hedged item, any potential amendments to the hedged item due to IBOR reform may be ignored when assessing whether the forecast transaction will occur
 - This relief will also apply to determining whether cash flows are still expected to occur, for cash flow hedge relationships that have already been discontinued for reasons other than IBOR reform, and amounts remain in the cash flow hedge reserve
- To provide optional relief under IAS 39 to require entities only to consider the existing contractual terms of the hedging instrument and hedged item to demonstrate whether a cash flow hedge or a fair value hedge is expected to be highly effective, and, under IFRS 9, the staff propose relief to consider only the existing contractual terms in assessing whether there is an economic relationship between the hedging instrument and the hedged item

Impacts and remaining concerns

- The proposals refer to 'the existing contractual terms', which presumably is intended to refer to the interest rate basis specified in the contract and not to include any fall-back language in the contract specifying what would happen in the event that IBOR rates are not available
- The Staff paper states (see paragraph 57) that the amendments would provide relief for specific forward-looking assertions but do not change the measurement of the hedging instrument and the hedged item; however, the staff do not explain how this measurement should occur
 - For example, if an IBOR swap is designated as a hedge of a future variable interest rate, how should the hedged item be remeasured?
 - It would be helpful to be able to measure the hedged item consistently with its designation, so that if the designation is of IBOR cash flows or an IBOR component, it can be assumed that this is the hedged item to be remeasured, as long as there is an IBOR market
- As worded (see paragraph 73), the staff paper would appear to prohibit designation of RFR risk in a hedge relationship until there is an available term structure of zero-coupon RFR rates; this may restrict the issue of alternative RFR-referenced variable debt or the use of alternative RFR-referenced swaps
 - The project seems to assume that alternative RFR-referenced instruments will
 not be entered into until a future date when the reform is enacted, but it is
 expected that the transition will occur over the next few years.
 - Without entities entering into alternative RFR-referenced instruments, sufficient market liquidity is unlikely to arise, so there are concerns the proposals as-is may disincentivize transition to alternative RFRs

■ Next steps:

- An Exposure Draft will be published in April or May with an accelerated comment period, allowing final amendments to be published in November or December 2019
- A second phase of the project will in future focus on issues arising once IBOR reform is enacted



Recent Regulatory Guidance: Swiss Financial Market Supervisory Authority (FINMA)

- FINMA has identified three main risk areas, which the National Working Group on Swiss Franc Reference Rates (NWG) is also examining, with respect to the LIBOR transition
- FINMA will pursue supervisory activities with respect to the LIBOR transition by:
 - 1) discussing risks with supervised institutions and continuing to support the NWG
 - 2) from January 2019 onwards, **contacting affected supervised institutions** and reviewing the adequacy with which risks are identified, limited, and monitored, including **addressing the LIBOR transition in the Swiss Solvency Test (SST)**

Risk area **Description Recommended next steps** Risk of potential legal disputes related to financial Amend contracts to include practicable fallback clauses products referencing LIBOR with a final maturity Adopt a clear communication strategy toward customers Legal risks date after 2021 and counterparties to help provide transparency / reduce the likelihood of legal conflicts Valuation and basis risks resulting from the high Utilize quantitative analysis to reduce uncertainty around amount of receivables and payables in derivatives the potential impact of LIBOR replacement on valuation and lending contracts that reference LIBOR **Valuation** Alternative RFRs are based solely on overnight risks rates, and maturity structure still needs to be defined - not possible to reliably predict the impact of LIBOR replacement on valuation of contracts and hedge transactions From an operational point of view, products based Complete a timely assessment of operational readiness, on alternative RFRs must be usable in practice which will help achieve a smoother transition to **Operational** alternative RFRs Risk of not being adequately prepared across risks operations, including technical infrastructure and Prepare technical infrastructure and data management

for potential replacement

data management



The Loan Market Association (LMA) remains active in market discussions to represent the loan market

Overview of the LMA involvement in the LIBOR transition

- The LMA is participating in various working groups, trade associations, and is responding to industry consultations to ensure the interests of the loan market are represented
 - Specifically, the LMA is a member of the sterling, euro, and swiss franc working groups in addition to being in coordination with other trade associations including the ACT, LSTA, APLMA, ICMA, ISDA, and AFMF
- In terms of documentation, the LMA published it's "Revised Replace-ment Screen Clause" on May 25th, 2018 (which was subsequently updated in October 2018)

- This version of the clause provides greater flexibility compared to the earlier version as it permits amendments with a lower consent threshold in a wider range of circumstances
- The revised wording additionally allows for various consequential amendments to be made, including amendments to preserve economic value
 - This clause was developed with members of the LMA and the Association of Corporate Treasurers (ACT) and is applicable across various LIBOR currencies
- In October 2018, this clause was made publicly available on the Bank of England website

This was an important step in raising awareness of the implications of the transition away from LIBOR and the need for various parties to consider provisions in documentation referencing LIBOR



External mentions of LIBOR transition in 10Ks and 20-Fs (1/2)

	10K/20-F LIBOR reference ¹		_	
	Risk Factors	MD&A	Context of LIBOR reference	Actions or responses discussed
Goldman Sachs	√	√	 Detailed description of regulatory impetus for transition and financial and operational risks 	 Detailed description of program including objectives, industry participation and operating model
cîti	\checkmark	×	 Detailed description of regulatory impetus for transition and financial, operational, legal exposures 	 Detailed description of program including governance, workstreams, industry participation
Bank of America.	√	√	 Detailed description of regulatory impetus for transition and financial, operational, regulatory exposures, and risks to wider financial system 	 Brief introduction to program including industry and regulatory participation, contractual and operational risk management
J.P.Morgan	√	√	 Detailed description of the transition and risks to financial system, highlighting uncertainty in accounting standards 	 Brief introduction to program including governance, customer outreach, model risk management, noting three scenario across which risks are being assessed
MorganStanley	√	√	 Detailed description of global transition to alternative rates and financial, legal, regulatory, operational exposures 	 Brief introduction to plans including customer outreach, industry participation operational risk management
WELLS FARGO	√	×	 Detailed description of financial exposu- res and impact on customers, with dis- cussion of SOFR as an alternative RFR 	 Brief introduction to program including contractual and operational risk management
AMERICAN EXPRESS	√	×	 Brief description of the transition and financial exposures 	 No planned responses to LIBOR discontinuation were mentioned
MetLife	√	×	 Brief description of transition and uncertain impact on MetLife issued or held securities, and to products, pricing and models 	 No planned responses to LIBOR discontinuation were mentioned
⊘ PNC	√	×	 Detailed description of regulatory impetus for transition and financial exposures, with discussion of pre-2021 LIBOR quote unavailability 	 Brief introduction of plans to transition LIBOR-linked products to alternative RFRs

^{1.} LIBOR references must be substantive with regards to the transition. Mentions of LIBOR in a non-meaningful way e.g., as an example in the risks of floating rate references, are not included.



External mentions of LIBOR transition in 10Ks and 20-Fs (2/2)

	10K/20-F LIBOR reference ¹			
	Risk Factors MD&A	Context of LIBOR reference	Actions or responses discussed	
BlackRock	LIBOR mentioned in Business section in Regulatory Reform	 Brief description of the transition and potential adverse impact on Blackrock's investments and creation of operational challenges 	 No planned responses to LIBOR discontinuation were mentioned 	
Prudential	√ ✓	 Brief description of transition, SOFR, and uncertain impact on held and issued securities and real estate activity 	 No planned responses to LIBOR discontinuatio were mentioned 	
SUNTRUST	✓ ×	 Brief description of transition and uncertain impact on revenue and expenses associated with floating rate liabilities, derivatives, and other financial instruments 	 Brief description of potential for forced rebalancing of assets and liabilities and reforming financial instruments 	
BARCLAYS	N/A	 Brief description of the transition and statement that supporting the transition will be a time- consuming and costly task for industry participants 	 No planned responses to LIBOR discontinuation were mentioned 	
LLOYDS BANK	√ N/A	 Detailed description of regulatory impetus for transition and risks to financial markets, as well as potential impact of the transition on the company and on customers 	 Detailed description of program including governance, key activities, and stakeholder engagement strategies 	
AXA	√ ×	 Brief description of the transition and anticipation of valuation risk for investments, hedging derivatives and other securities and contracts 	 No planned responses to LIBOR discontinuation were mentioned 	
Ford	✓ ×	 Brief description of transition and potential for increase in Ford Credit's cost of funding 	 No planned responses to LIBOR discontinuation were mentioned 	
McCORMICK	√ ×	 Brief description of transition and potential for increase in the cost of variable debt 	 Brief description of interest risk management policy through fixed and variable rate debt, interest rate derivatives 	
Mondelēz,	LIBOR mentioned in Market Risk Disclosures section	 Brief description of regulatory impetus for transition and financial exposures 	 Brief description of interest risk management policy through fixed and variable rate debt, interest rate derivatives 	

^{1.} LIBOR references must be substantive with regards to the transition. Mentions of LIBOR in a non-meaningful way e.g., as an example in the risks of floating rate references, are not included.



Goldman Sachs 10K

Goldman Sachs 10K Risk Factors, MD&A (2018)

Introduction to LIBOR discontinuation:

• "The FCA, which regulates LIBOR, has announced that it will not compel panel banks to contribute to LIBOR after 2021. It is likely that banks will not continue to provide submissions for the calculation of LIBOR after 2021 and possibly prior to then. Similarly, it is not possible to know whether LIBOR will continue to be viewed as an acceptable market benchmark, what rate or rates may become accepted alternatives to LIBOR, or what the effect of any such changes in views or alternatives may have on the financial markets for LIBOR-linked financial instruments. Similar statements have been made with respect to other IBORs."



Description of risks:

- "Uncertainty regarding IBORs and the taking of discretionary actions or negotiation of fallback provisions could result in pricing volatility, loss of market share in certain products, adverse tax or accounting impacts, compliance, legal and operational costs and risks associated with client disclosures, as well as systems disruption, model disruption and other business continuity issues. In addition, uncertainty relating to IBORs could result in increased capital requirements for the firm given potential low transaction volumes, a lack of liquidity or limited observability for exposures linked to IBORs or any emerging successor rates and operational incidents associated with changes in and the discontinuance of IBORs."
- "This uncertainty could ultimately result in client disputes and litigation surrounding the proper interpretation of our IBOR-based contracts and financial instruments."

Internal efforts to support transition:

- "We are seeking to facilitate an orderly transition from IBORs to alternative risk-free reference rates for us and our clients. Accordingly, we have created a program that focuses on:
 - Evaluating and monitoring the impacts across our businesses, including transactions and products;
 - Identifying and evaluating the scope of existing financial instruments and contracts that may be affected, and the extent to which those financial instruments and contracts already contain appropriate fallback language or would require amendment, either through bilateral negotiation or using industry-wide tools, such as protocols;
 - Enhancements to infrastructure (for example, models and systems) to prepare for a smooth transition to alternative risk-free reference rates;
 - Active participation in central bank and sector working groups, including responding to industry consultations; and
 - Client education and communication
- As part of this program, we have sought to systematically identify the risks inherent in this transition, including financial risks [...] and nonfinancial risks [...]. We are engaged with a range of industry and regulatory working groups (for example, ISDA, the Bank of England's Working Group on Sterling Risk Free Reference Rates and the Federal Reserve's Alternative Reference Rates Committee)."



Institutions are publicly addressing the LIBOR transition in their financials (1/3)

Citi 10K Risk Factors (2018)

Introduction to LIBOR discontinuation:

"In 2017, the U.K. Financial Conduct Authority (FCA) noted that market conditions raised serious questions about the future sustainability of LIBOR benchmarks [...] the future of LIBOR beyond 2021 remains uncertain."



Description of risks:

- "Citi's consumer and institutional businesses issue, trade, hold or otherwise use various products and securities that reference LIBOR [...] the discontinuation of LIBOR or any other interest rate benchmark could result in increased financial, operational, legal, reputational or compliance risks."
- "[R]eplacement of LIBOR or any other benchmark with a new benchmark rate could adversely impact the value of and return on existing instruments and contracts."

Internal efforts to support transition:

- "Citi established a LIBOR governance and implementation program that includes senior management involvement. Citi's Asset and Liability Committee oversees the program, and includes reporting to the Citigroup Board of Directors. The program operates globally across Citi's businesses and functions."
- "Citi has developed an initial set of LIBOR transition action plans and associated roadmap under nine key workstreams: transition strategy and risk management; customer management; internal communications and training; financial exposures and risk management; regulatory and industry engagement; operations and technology; finance, tax and treasury; legal and contract management; and product management."

Bank of America 10K Risk Factors, MD&A (2018)

Introduction to LIBOR discontinuation:

"The U.K. FCA announced in July 2017, that it will no longer persuade or require banks to submit rates for LIBOR after 2021. This announcement [...] resulted in uncertainty about the future of LIBOR"



Description of risks:

- "[T[here can be no assurance that we [...] will be adequately prepared for an actual discontinuation of benchmarks"
- "The discontinuation of benchmarks, including LIBOR, may have an unpredictable impact on the contractual mechanics of outstanding securities, loans, derivatives or other products"
- "[A]ny transition [...] may alter the Corporation's risk profiles and models, valuation tools, product design and effectiveness of hedging strategies, as well as increase the costs and risks related to potential regulatory requirements."

Internal efforts to support transition:

- "The Corporation has established an enterprise-wide initiative to identify, assess and monitor risks associated with the potential discontinuation or unavailability of benchmarks, including LIBOR, and the transition to alternative reference rates."
- "[T]he Corporation is actively engaged with global regulators, industry working groups and trade associations to develop strategies for transitions from current benchmarks to alternative reference rates [...] updating our operational processes and models to support new alternative reference rate activity."
- "Certain actions required to mitigate risks [...] are dependent on a consensus being reached by the industry or the markets in various jurisdictions around the world."



Institutions are publicly addressing the LIBOR transition in their financials (2/3)

JPMorgan 10K Risk Factors, MD&A (2018)

Introduction to LIBOR discontinuation:

J.P.Morgan "On July 27, 2017, the [...] "FCA", which regulates [...] "LIBOR", announced that the FCA will no longer persuade or compel banks to submit rates for the calculation of the LIBOR benchmark after 2021."

Description of risks:

- "Vast amounts of [...] financial instruments are linked to the LIBOR benchmark, and any failure [...] to replace LIBOR [...] could, as noted above, result in disruption in the financial markets, [...] all of which could have a negative impact on JPMorgan Chase"
- "NWGs are also working [...] to manage the accounting implications of amending existing contracts [...] Current efforts include [...] potential alternatives to mitigate those impacts through interpretation of existing accounting rules, or through transition relief from FASB and IASB standard setting."

Internal efforts to support transition:

- "JPMorgan Chase established a Firmwide LIBOR Transition program in early 2018. The Firmwide CFO and the CEO of the CIB oversee the program as senior sponsors."
- "When assessing risks associated with IBOR transition, the program considers three possible scenarios: disorderly transition. measured/regulated transition, and IBOR in continuity."
- "Plans to mitigate the risks associated with IBOR transition have been identified, with some already in the early stages of implementation. Model risk, for example, will be mitigated by the identification and migration of swap curves"
- "The Firm is encouraging its clients to actively participate in industry consultations on fallback language"

Morgan Stanley 10K Risk Factors, MD&A (2018)

Introduction to LIBOR discontinuation:

MorganStanley

"Central banks around the world [...] have commissioned working groups of market participants and official sector representatives with the goal of finding suitable replacements for LIBOR"

Description of risks:

- "[A]ny such transition or reform could: [a]dversely impact the pricing, liquidity, value of, return on and trading for a broad array of financial products [...] [r]equire extensive changes to documentation that governs or references IBOR [...] [r]esult in inquiries or other actions from regulators [...] [r]esult in disputes, litigation or other actions with counterparties [...] [r] equire the transition and/or development of appropriate systems and analytics to effectively transition our risk management processes"
- "Depending on several factors including those set forth above, our business, financial condition and results of operations could be materially adversely impacted by the market transition or reform of certain benchmarks."
- "Other factors include the pace of the transition [...], the specific terms [...] of any alternative reference rate, [...] and our ability to transition and develop appropriate systems"

Internal efforts to support transition:

"[W]e are preparing to transition from the IBORs to these alternative reference rates. Our transition plan includes a number of key steps, including continued engagement with central bank and industry working groups and regulators, active client engagement, internal operational readiness, and risk management, among other things, to promote the transition to alternative reference rates."



Institutions are publicly addressing the LIBOR transition in their financials (3/3)

McCormick 10K (2018)

Elements of publication:

- Context for the LIBOR transition
- Reference to the uncertainty regarding the transition and disclaimer for potential impacts
- Introduction to financial risk management procedures

McCORMICK[®]

Specific language used to describe transition:

- "Certain of our variable rate debt, including our revolving credit facility, currently uses LIBOR as a benchmark for establishing the interest rate. LIBOR is the subject of recent proposals for reform. These reforms and other pressures may cause LIBOR to disappear entirely or to perform differently than in the past. The consequences of these developments with respect to LIBOR cannot be entirely predicted but could result in an increase in the cost of our variable rate debt."
- [...] "Our policy is to manage our interest rate risk by entering into both fixed and variable rate debt arrangements. We also use interest rate swaps to minimize worldwide financing cost and to achieve a desired mix of fixed and variable rate debt. We utilize derivative financial instruments to enhance our ability to manage risk, including interest rate exposures that exist as part of our ongoing business operations."

Mondelez 10K (2018)

Elements of publication:

- Context for the LIBOR transition
- Discussion of size of financial exposure to LIBOR
- Introduction to financial risk management procedures



Specific language used to describe transition:

- "We regularly evaluate our variable and fixed-rate debt as well as current and expected interest rates in the markets in which we raise capital. Our primary exposures include movements in U.S. Treasury rates, corporate credit spreads, commercial paper rates as well as limited debt tied to London Interbank Offered Rates ("LIBOR"). The Financial Conduct Authority in the United Kingdom plans to phase out LIBOR by the end of 2021."
- "We do not anticipate a significant impact to our financial position from the planned phase out of LIBOR given our current mix of variable and fixedrate [sic] debt. We periodically use interest rate swaps and forward interest rate contracts to achieve a desired proportion of variable versus fixed rate debt based on current and projected market conditions."

Goldman Sachs

Disclosures

This material is provided for educational purposes only and should not be construed as investment advice or an offer or solicitation to buy or sell securities.

Any reference to a specific company or security does not constitute a recommendation to buy, sell, hold or directly invest in the company or its securities. It should not be assumed that investment decisions made in the future will be profitable or will equal the performance of the securities discussed in this document.

Economic and market forecasts presented herein reflect a series of assumptions and judgments as of the date of this presentation and are subject to change without notice. These forecasts do not take into account the specific investment objectives, restrictions, tax and financial situation or other needs of any specific client. Actual data will vary and may not be reflected here. These forecasts are subject to high levels of uncertainty that may affect actual performance. Accordingly, these forecasts should be viewed as merely representative of a broad range of possible outcomes. These forecasts are estimated, based on assumptions, and are subject to significant revision and may change materially as economic and market conditions change. Goldman Sachs has no obligation to provide updates or changes to these forecasts. Case studies and examples are for illustrative purposes only.

Goldman Sachs does not provide legal, tax or accounting advice, unless explicitly agreed between you and Goldman Sachs (generally through certain services offered only to clients of Private Wealth Management). Any statement contained in this presentation concerning U.S. tax matters is not intended or written to be used and cannot be used for the purpose of avoiding penalties imposed on the relevant taxpayer. Notwithstanding anything in this document to the contrary, and except as required to enable compliance with applicable securities law, you may disclose to any person the US federal and state income tax treatment and tax structure of the transaction and all materials of any kind (including tax opinions and other tax analyses) that are provided to you relating to such tax treatment and tax structure, without Goldman Sachs imposing any limitation of any kind. Investors should be aware that a determination of the tax consequences to them should take into account their specific circumstances and that the tax law is subject to change in the future or retroactively and investors are strongly urged to consult with their own tax advisor regarding any potential strategy, investment or transaction.

The website links provided are for your convenience only and are not an endorsement or recommendation by GSAM of any of these websites or the products or services offered. GSAM is not responsible for the accuracy and validity of the content of these websites.

Although certain information has been obtained from sources believed to be reliable, we do not guarantee its accuracy, completeness or fairness. We have relied upon and assumed without independent verification, the accuracy and completeness of all information available from public sources.

Goldman Sachs Disclosures

Past performance does not guarantee future results, which may vary. The value of investments and the income derived from investments will fluctuate and can go down as well as up. A loss of principal may occur.

United Kingdom and European Economic Area (EEA): In the United Kingdom, this material is a financial promotion and has been approved by Goldman Sachs Asset Management International, which is authorized and regulated in the United Kingdom by the Financial Conduct Authority. Switzerland: For Qualified Investor use only - Not for distribution to general public. This document is provided to you by Goldman Sachs Bank AG, Zürich. Any future contractual relationships will be entered into with affiliates of Goldman Sachs Bank AG, which are domiciled outside of Switzerland. We would like to remind you that foreign (Non-Swiss) legal and regulatory systems may not provide the same level of protection in relation to client confidentiality and data protection as offered to you by Swiss law.

This material has been prepared by the GS Finance Division. The views or ideas expressed here are those of the speaker only and are not an "official view" of Goldman Sachs; others at Goldman Sachs may have opinions or may express views that are contrary to those herein. This material is not independent advice and is not a product of Goldman Sachs Global Investment Research.

Employees of the Finance Division are not a part of the Investment Management Division or of Goldman Sachs Asset Management, L.P. ("GSAM") and as such the Finance Division does NOT offer investment advice. Statements and representations made by the speaker or by the Finance Division should not be construed as research or investment advice to buy, hold or sell any security.

This material is provided for informational purposes only and should not be construed as investment advice or an offer or solicitation to buy or sell securities. This material is not intended to be used as a general guide to investing, or as a source of any specific investment recommendations, and makes no implied or express recommendations concerning the manner in which any client's account should or would be handled, as appropriate investment strategies depend upon the client's investment objectives.

Confidentiality

No part of this material may, without GSAM's prior written consent, be (i) copied, photocopied or duplicated in any form, by any means, or (ii) distributed to any person that is not an employee, officer, director, or authorized agent of the recipient.

Views and opinions expressed are for informational purposes only and do not constitute a recommendation by GSAM to buy, sell, or hold any security. Views and opinions are current as of the date of this presentation and may be subject to change, they should not be construed as investment advice.

© 2019 Goldman Sachs. All rights reserved. Compliance Review: **168324-OTU-982079**